

CABINET

**Venue: Town Hall, Moorgate
Street, Rotherham. S60
2TH**

Date: Wednesday, 15 December 2010

Time: 10.30 a.m.

A G E N D A

1. To consider questions from Members of the Public.
2. To determine if the following matters are to be considered under the categories suggested in accordance with the Local Government Act 1972.
3. To determine any item which the Chairman is of the opinion should be considered as a matter of urgency.
4. Minutes of the previous meeting held on 8th December, 2010 (copy supplied separately)
5. CRB Checks for Members (report herewith) (Pages 1 - 10)
 - Chief Executive to report.
6. July to September 2010 Financial and Performance Report on Major External Funding Programmes and Projects (report herewith) (Pages 11 - 32)
 - Strategic Director of Finance to report.
7. Capital Programme Monitoring 2010/11 to 2012/13 (report herewith) (Pages 33 - 56)
 - Strategic Director of Finance to report.
8. A57 Worksop Road/Sheffield Road Improvement M1 Junction 31 to Todwick Crossroads (report herewith) (Pages 57 - 64)
 - Strategic Director of Environment and Development Services to report.
9. Submission of BDR Joint Waste Plan (Development Plan Document) (report not ready) (Pages 65 - 69)
 - Strategic Director of Environment and Development Services to report.
10. Planning for the 2011 Census (report herewith) (Pages 70 - 75)
 - Chief Executive to report.

11. Rotherham Renaissance Ltd. (report herewith) (Pages 76 - 77)
 - Chief Executive to report.

12. Minutes of a meeting of the Local Development Framework Members' Steering Group held on 19th November, 2010. (copy attached) (Pages 78 - 85)
 - Strategic Director of Environment and Development Services to report.

13. Exclusion of the Press and Public.

The following items are likely to be considered in the absence of the press and public as being exempt under those paragraphs listed below of Part 1 of Schedule 12A to the Local Government Act 1972 (as amended March 2006).

14. Land adjacent to 75 Brampton Road, Thurcroft (report herewith) (Pages 86 - 90)
 - Strategic Director of Environment and Development Services to report.

(Exempt under Paragraph 3 of the Act – information relates to finance and business matters)

15. Queen Street Depot, Dinnington (report herewith) (Pages 91 - 95)
 - Strategic Director of Environment and Development Services to report.

(Exempt under Paragraph 3 of the Act – information relates to finance and business matters)

16. Revenue Savings arising from the Rationalisation of Property Assets (report herewith) (Pages 96 - 107)
 - Strategic Director of Environment and Development Services to report.

(Exempt under Paragraph 3 of the Act – information relates to finance and business matters)

17. Transforming the Cash Collection Function (report herewith) (Pages 108 - 118)
 - Strategic Director of Finance to report.

(Exempt under Paragraphs 3 and 4 of the Act – information relates to finance and business and labour relations matters)

18. Proposed Disposal of Commercial Bellows Road Shopping Centre (report herewith) (Pages 119 - 124)
 - Strategic Directors of Environment and Development Services and Neighbourhoods and Adult Services to report.

(Exempt under Paragraph 3 of the Act – information relates to finance and business matters)

Extra Item:-

19. YES! Project on the Pithouse West Site (report herewith) (Pages 125 - 133)
 - Strategic Director of Environment and Development Services to report.

(Exempt under Paragraph 3 of the Act – information relates to finance and business matters)

ROTHERHAM BOROUGH COUNCIL – REPORT TO MEMBERS
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1.	Meeting:	Cabinet
2.	Date:	15th December 2010
3.	Title:	CRB Checks for Elected Members
4.	Programme Area:	Chief Executive's Office

5. Summary

A briefing on the requirement for members to have CRB checks was considered by the Members' Training and Development Panel on 21st October 2010 and the Assistant Chief Executive (Legal and Democratic Services) instructed to submit a report on CRB checks of elected members to the Performance and Scrutiny Overview Committee and the Cabinet.

The report details the background to CRB checks, the current state of the law and concludes that, in discharging their role as councillors, members do not currently require a CRB check unless they have frequent unsupervised access to children or vulnerable adults.

The report refers to the *Criminal Records Bureau Code of Practice*, which among other things requires bodies registered with the Bureau to have a written policy on the handling, sharing, retaining, storing, copying and disposing of information disclosed by a CRB check. The Council would have to have such a policy if the Cabinet is minded to require all members of the Council to have a CRB check.

The Vetting and Barring Scheme which underpins the categories of persons subject to a CRB check, is currently under review and may result in changes in the law.

The report includes an appendix in which relevant frequently asked questions from the Criminal Records Bureau website are reproduced for members' information.

6. Recommendations

That Cabinet decide whether:-

CRB checks of members are currently unnecessary unless a member has frequent unsupervised access to children or vulnerable adults.

7. Proposals and Details

Rehabilitation of Offenders Act 1974

Criminal Records Bureau (“CRB”) checks are made in certain circumstances to find out whether a person has a relevant criminal conviction. They are an exception to the policy of the Rehabilitation of Offenders Act 1974 that a person convicted of a crime, or cautioned in connection with a crime, is considered rehabilitated and the slate wiped clean after a prescribed period, providing he or she has not committed further offences during that period. Such convictions or cautions are said to be “spent”.

For example, a conviction is spent:

- after the rehabilitation period of 5 years where a person is convicted and fined for theft;
- after the rehabilitation period of 10 years where a person is sentenced to imprisonment in a young offender institution, or to youth custody or corrective training for not less than 6 months and no more than 36 months.

Once a conviction or caution is spent, for most purposes a person does not have to disclose it when questioned about previous convictions or offences. There are however two exceptions to the rule that spent convictions need not be disclosed: the rule does not apply: (i) to persons employed in certain occupations; and (ii) to persons who work with children or vulnerable adults. Consequently, anyone wishing to follow one of the excepted occupations or work with children or vulnerable adults must undergo either a standard or an enhanced CRB check.

Standard and enhanced CRB checks

A standard CRB check discloses details of all convictions and cautions. The office of councillor is not an excepted occupation and therefore members with convictions or cautions are entitled to treat them as spent and need not disclose them after the end of the relevant rehabilitation period.

An enhanced CRB check is required where a person wishes to do any work involving caring for, supervising, training or being in sole charge of children or vulnerable adults, where the person will have frequent unsupervised access to those children or vulnerable adults. In addition to convictions and cautions an enhanced CRB check also includes a check of lists of persons barred from working with children or vulnerable adults as well as any relevant and proportionate information from local police databases.

Members and CRB checks

In their role as councillors, few if any members will have frequent unsupervised access to children or vulnerable adults. However, the Safeguarding Vulnerable Groups Act 2006 empowers the Secretary of State to make regulations extending the requirement for CRB checks to a larger group, including councillors and officers carrying out certain duties, (for example the Cabinet member for Children & Young People, the Chief Executive and the Strategic Director of Children & Young People’s Services). Consequently, unless and until such regulations are made, only those members with frequent unsupervised access to

children and vulnerable adults could be legally compelled to undergo a CRB check. This will rarely be the case.

A member would therefore be entitled to refuse to undergo a CRB check notwithstanding the minute of the Cabinet requiring all members to have one. Requiring every member of the Council to have a CRB check could be seen as an unnecessary and disproportionate intrusion into members' private lives and therefore breach article 8 (respect for private and family life, the home and correspondence) of the Human Rights Act 1998. And it would also be contrary to the policy of the 1974 Act, which is that persons convicted of or cautioned for a crime are entitled to a fresh start, unless they are working in certain occupations or have frequent unsupervised access to children or vulnerable adults.

Only council employees who work regularly with children or vulnerable adults, or who have extensive access to the records of children and vulnerable adults, have to have a CRB check. Thus a social worker is required to have a CRB check but a child care solicitor is not unless he or she is a member of the Children's Panel, which requires all of its members to have a CRB check as the Panel includes private sector solicitors who work regularly with children.

If the Council is minded to require all of its members to have a CRB check, it will be necessary to draw up a policy on the treatment of the information collected, in order to comply with the *Criminal Records Bureau Code of Practice* and steps put in place to ensure members with a criminal past are not unfairly discriminated against.

Questions from Members' Training and Development Panel

The following questions were posed by the Members' Training and Development Panel:

Question 1: Should members of a committee discharging education functions or functions relating to vulnerable adults be required to undergo an enhanced CRB check?

Answer: Almost certainly not. This is classed as a regulated activity under the 2006 Act but the provisions in the 2006 Act in relation to monitoring persons classed as engaged in a regulated activity are not yet in force. It is also classed as a controlled activity where members of a committee (or a Cabinet member) discharging educational or social services functions in respect of children –

- meet frequently (Criminal Records Bureau defines this as "once a week for most services, except for health and social care services which involves personal care when it is once a month or more"); and
- have the opportunity to have access to health, educational or social services records relating to children or information provided under section 72 of the Education and Skills Act 2008 (educational institutions: duty to provide information).

It is also a controlled activity where members of a committee (or a Cabinet member) discharging social services functions in respect of vulnerable adults –

- meet frequently or on more than 3 days in any period of 30 days; and

- have the opportunity to have access to the health records or social services records of a vulnerable adult.

Question 2: Should members have CRB checks in their role as “corporate parents”?

Answer: No. A CRB check would only be necessary if a member had the opportunity of frequent, unsupervised access to children or had the opportunity to have access to children’s health, educational or social services records.

Question 3: Is it necessary for members to have multiple CRB checks in relation to the different functions that members undertake in their role as community leaders, including contact with young children and vulnerable adults?

Answer: Whether a CRB check is required is for the organisation concerned to decide. Some members have undergone CRB checks as a requirement of becoming school governors or charity trustees. CRB checks are not currently shared between different organisations. Once someone has had a CRB check for one role and wishes to pass it to another organisation or employer, it is up to that organisation whether it accepts the check or requires another one to be completed. A suggestion by the public to allow employers to share CRB checks has been taken up by the coalition government but will require legislation before this can be done. The Criminal Records Bureau is working up detailed proposals to this end.

Section 13 of the 2006 Act, which is not yet in force save for the purpose of making regulations, will make it an offence to act as a member of a governing body without having had an enhanced CRB check.

Question 4: How long do CRB checks last, particularly in the case of social services’ functions?

Answer: CRB checks do not last for a set period because a conviction or other matter could be recorded against the person who is the subject of the CRB check at any time after it is issued. It is normally recommended that checks are carried out at least every 3 years.

Vetting and Barring Scheme

The Vetting and Barring Scheme was established following the Bichard Inquiry into the Soham murders. It is a partnership between the Independent Safeguarding Authority and the Criminal Records Bureau. The Bureau is responsible for CRB checks and the ISA is responsible for making decisions about and maintaining lists of persons who are barred from working with children and vulnerable adults. The Vetting and Barring Scheme is currently under review and therefore some of the measures outlined in this report may result in changes in the law.

8. Finance

There is a cost for each CRB check completed. A Standard CRB check costs £26.00 and an enhanced CRB check costs £36.00. Therefore if the Council did an enhanced CRB check for each elected member every 3 years, the cost would be £2268 every 3 years.

9. Risks and Uncertainties

- Risk to vulnerable persons if CRB checks are not completed where necessary.
- Risk of breach of article 8 of the Human Rights Act.

10. Policy and Performance Agenda Implications

The Council has a duty to protect children and vulnerable adults in its care and must take all necessary and proportionate measures to ensure their safety.

11. Background Papers and Consultation

Rehabilitation of Offenders Act 1974
Safeguarding Vulnerable Groups Act 2006

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APPENDIX

CRIMINAL RECORDS BUREAU FAQs

How do I find out if I am eligible to get a CRB check?

The Exceptions Order to the Rehabilitation of Offenders Act (ROA) 1974 lists the types of work, employment or professions on which you can legally obtain a CRB check.

Alternatively, your employer is ultimately best placed to assess whether a Standard or Enhanced CRB check is required for a specific role, bearing in mind their legal and other responsibilities

To note: *CRB regularly receives enquiries regarding checks being a mandatory requirement when tendering for contracts. Organisations insist that a condition of a tender bid is that all staff will be CRB checked. In many cases the work or services of the contract would not require a CRB check.*

A familiar misconception surrounds contractors whose services involve working in council or private dwellings and thus assume that individuals living alone, especially the elderly, are all vulnerable.

If any contracting authority or tenderer is unsure if a position of employment warrants a CRB check they should contact the Customer Service department at CRB at customerservices@crb.qsi.gov.uk or call 0870 90 90 811.

It should be noted that it is illegal to insist that a CRB check forms part of a tender, unless the services provided meet the criteria for an eligible CRB check as defined by the Exceptions Order of the Rehabilitation of Offenders Act 1974.

Why might I be asked to apply for CRB checks?

You may have been asked to apply for a Standard or an Enhanced CRB check if:

- you will be working with children or vulnerable adults;
- you will be working in an establishment that is wholly or mainly for children;
- you will be working in healthcare; or
- you have applied to be a foster carer, adoptive parent or childminder.

A CRB check may also be required for a range of other types of job or licences.

Enhanced CRB Check

Enhanced checks are for posts involving work in a regulated activity for a regulated activity provider with children or vulnerable adults. In general, the type of work will involve regularly caring for, supervising, training or being in sole charge of such people. Examples include a Teacher, Scout or Guide leader. Enhanced checks are also issued for certain statutory purposes such as gaming and lottery licences.

Enhanced checks contain the same information as Standard checks but with the addition of a check of the new barred lists if requested and any locally held police force information considered relevant to the job role, by Chief Police Officer(s).

What information is available through a CRB Check?

A CRB check can provide access to a range of different types of information, such as, information:

- held on the Police National Computer (PNC), including Convictions, Cautions, Reprimands and Warnings in England and Wales, and most of the relevant convictions in Scotland and Northern Ireland may also be included. (The CRB reserves the right to add new data sources)
- held by local police forces and other agencies, relating to relevant non-conviction information;
- held on lists maintained by the [Independent Safeguarding Authority](#) (ISA);
- Other data sources such as
- British Transport Police <http://www.btp.police.uk/> (new window);
- the Royal Military Police <http://www.army.mod.uk/> (new window);
- the Ministry of Defence Police <http://www.modpoliceofficers.uk/> (new window)
- Scottish Criminal Records Office (SCRO) - if you have spent any time living in Scotland.

Not all applications for those working with children or vulnerable adults will be eligible for a check against lists held by the **Independent Safeguarding Authority (ISA)**.

How long is a CRB check valid for?

Each CRB check will show the date on which it was printed.

CRB checks do not carry a pre-determined period of validity because a conviction or other matter could be recorded against the subject of the CRB check at any time after it is issued.

I already have a CRB check, can I use it again?

If you are asked to apply for a CRB check and you already have one for a previous role you can ask if the organisation is willing to accept it.

When making this decision the organisation will take into account the length of time that has elapsed since that CRB check was issued; the level of CRB check; the nature of the position for which the CRB check was issued; and the nature of the position for which you are now applying. Ultimately, it will be the organisation's decision whether to accept it or not.

Can I refuse to apply for a CRB check?

Yes. However, there are some posts for which a CRB check is required by law. If you refuse to apply for a CRB check in this instance, the organisation may not be able to progress your job or licence application any further.

If you are currently working and your employer asks you to apply for a CRB check, you may be able to refuse if your contract of employment does not refer to a criminal record check, unless a change in legislation has made such a check mandatory.

What is regulated activity?

Regulated activity is defined as:

- Activity involving contact with children or vulnerable adults and is of a **specified nature** (e.g. teaching, training, care, supervision, advice, medical treatment or in certain circumstances transport) on a **frequent, intensive and/or overnight** basis;
- Activity involving contact with children or vulnerable adults in a **specified place** (e.g. schools, care homes etc), frequently or intensively;
- **Fostering and childcare**;
- Certain **specified positions of responsibility** (e.g. school governor, director of children's services, director of adult social services, trustees of certain charities).

These positions are set out in the Safeguarding Vulnerable Groups Act 2006.

What is controlled activity?

Controlled activity, which is much more limited in scope, affecting around 500,000 people, is defined as covering the work of:

- ancillary support workers in FE, NHS and adult social care (e.g. cleaner, caretaker, catering staff, receptionist) which is done frequently and gives the opportunity for contact with children or vulnerable adults;
- people working frequently for specified organisations (e.g. local authorities in the exercise of its education or social services functions) in roles which give them the opportunity for access to sensitive records about children or vulnerable adults;
- barred people can sometimes be employed in controlled activity, providing tough safeguards are in place, such as stringent supervision;
- a person barred as a result of a relevant autobar caution or conviction will not be able to work or volunteer in controlled activity in Wales.

What is frequently, intensively and/or overnight?

- **Frequently** is currently defined as 'once a week' for most services, except for health and social care services which involves personal care when it is 'once a month or more'

- **Intensively** takes place on '4 days in one month or more'
- **Overnight** takes place between 2-6 a.m.
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What is the definition of a Vulnerable Adult?

A vulnerable adult is a person who is aged 18 years or older and:

- is living in residential accommodation, such as a care home or a residential special school;
- is living in sheltered housing;
- is receiving domiciliary care in his or her own home;
- is receiving any form of health care;
- is detained in a prison, remand centre, young offender institution, secure training centre or attendance centre or under the powers of the Immigration and Asylum Act 1999;
- is in contact with probation services;
- is receiving a welfare service of a description to be prescribed in regulations;
- is receiving a service or participating in an activity which is specifically targeted at people with age-related needs, disabilities or prescribed physical or mental health conditions. (age-related needs includes needs associated with frailty, illness, disability or mental capacity);
- is an expectant or nursing mothers living in residential care;
- is receiving direct payments from a local authority/HSS body in lieu of social care services;
- requires assistance in the conduct of his or her own affairs.

Will I need to be CRB checked if I am working as Father Christmas or one of his helpers?

If an individual is working or volunteering as Father Christmas or one of his helpers in a specified setting e.g. schools; childcare premises including nurseries; residential homes for children in care; children's hospitals; children's detention centres, and is undertaking that work frequently (once a week) or intensively (4 or more occasions in one month) then they will be eligible for an Enhanced CRB check.

This scenario is not intended to cover a Father Christmas or his helpers who might be employed in a department store or shopping centre as they are not listed in the Safeguarding Vulnerable Groups Act 2006 as specified settings.

**CRB Check Category Codes
(Eligible Positions)**

The categories listed below represent the professions, offices, employments, work and occupations that are known as the exceptions to the Rehabilitation of Offenders Act 1974.

Organisations registered with the CRB can only apply for a CRB Check if the position is included in this list. The code number listed next to each section refers to the Disclosure Access Category Code.

From the 12th October 2009, the old category codes 1 to 10 have changed to reflect the extended eligibility for Enhanced CRB checks due to the introduction of the Vetting and Barring Scheme. The definition of 'Regulated Activity' as described within the Safeguarding Vulnerable Groups Act 2006, in so far as it relates to working with children and vulnerable adults, is referred to in the revised category codes 01 and 02. Please ensure that you only use the category codes listed below as category codes 07-10 no longer exist. The links provided will take you to the relevant schedule within the act.

You should select the code that most closely identifies with the work for which you are asking the exempted question.

Category type	Category Code
Any work which is defined as regulated activity relating to children within the meaning of Part 1 of Schedule 4 to the Safeguarding Vulnerable Groups Act 2006	01
Any work which is defined as regulated activity relating to vulnerable Adults within the meaning of Part 2 of Schedule 4 to the Safeguarding Vulnerable Groups Act 2006	02
Any office or employment which is concerned with the representation of, or advocacy services for, vulnerable adults by a service that has been approved by the Secretary of State or created under any enactment; and which is of such a kind as to enable a person, in the course of his normal duties, to have access to vulnerable adults in receipt of such services	03
Any work in a further education institution where the normal duties of that work involve regular contact with persons aged under 18	04
Any position which otherwise involves regularly caring for, training, supervising or being solely in charge of persons under 18	05
Any position which otherwise involves regularly caring for, training, supervising or being solely in charge of vulnerable adults within the meaning of section 59 of the Safeguarding Vulnerable Groups Act 2006	06

ROTHERHAM BOROUGH COUNCIL - REPORT TO CABINET
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1.	Meeting:	Cabinet
2.	Date:	December 15th 2010
3.	Title:	July to September 2010 Financial and Performance Report on Major External Funding Programmes and Projects
4.	Directorate:	Financial Services & Chief Executives

5. Summary

This report provides an overview of the performance and achievements of the Council's major external funding programmes and projects for the period July to September 2010 and also against the targets set for the financial year 2010-2011.

The priorities for each regime, together with the context of each project / programme's contribution to addressing those priorities have previously been provided as an appendix to the report in December 2007.

6. Recommendations

That Cabinet:

- **notes the content of the report**
- **considers the progress and actions underway to address areas where the expected outcomes for the major external funding programmes and projects are not in line with the targets set.**

7. Proposals and Details

7.1 Background

Progress reports have been provided since April 2007 to update SLT and Cabinet on the financial performance and achievements of the externally funded programmes and projects in Rotherham. This progress report is the second for 2010/2011 financial year, and covers the period of July to September 2010.

The major externally funded schemes considered in this report are:-

- Big Lottery Fund (BLF, or BIG) – now completed
- **Building New Council Housing (BNCH) - NEW**
- Department for Education (previously DCSF) Play Pathfinder
- European Union ERDF and ESF
- Future Jobs Fund (FJF)
- **Growth Points Programme (GP) - NEW**
- Housing Market Renewal Pathfinder (HMRP)
- Neighbourhood Renewal Fund – Transitional Funding (NRF TF)
- Private Finance Initiatives (PFI)
- Regional Housing Programme (RHP)
- Yorkshire Forward Single Pot (SRIP)

The majority of the funds are managed as programmes by RMBC and have well established and robust quarterly reporting mechanisms with the relevant Government departments. It should be noted that Big Lottery Fund, Department for Education Play Pathfinder, EU funding and the Future Jobs Fund are managed in Rotherham as individual projects not programmes, but the objectives of these funding regimes, together with the projects' contributions towards achieving those objectives, are included for completeness.

Details of the financial performance and achievements to date on these funding regimes follow.

7.2 Summary of progress and performance to date – Key headlines

Appendix 1 provides a financial and performance summary (including a RAG Status) for funding regimes and individual projects currently being delivered across the Borough. The main issues to be highlighted from this summary are:

- **Big Lottery Fund, Children's Play Programme** - This very successful programme has provided a number of new, high quality play facilities across the Borough, including the Clifton Play Park. A summer holiday play scheme was funded for three years, and attracted 2,000 children per year for the last two years. The programme is now complete.
- **Building New Council Housing** – Although initially underspending, these projects are on track to secure full grant funding by summer 2011.
- **Department of Education Play Pathfinder** – Spend on target. A bid has been made to BLF Reaching Spaces to address the shortfall created by the cut in funding, and a decision is awaited on whether the bid will progress to Stage 2.
- **European Union ESF & ERDF** – The 14-16 & 16-19 NEETs projects continue to perform well, and are to be combined into one 14-19 contract at the request of the Skills Funding Agency. Two ERDF projects are subject to contract variations which will re-align spend with performance targets and Rotherham Employability is taking action to ensure that every effort is made to achieve challenging output targets.

- **Future Jobs Fund** – The Programme is performing well and expects to have created 500 jobs by the end of November.
- **Growth Points Programme** – Phase 1 demolition and clearance of unsustainable housing in Canklow is progressing very well.
- **HMRP** – The acquisition of the Job Lot retail unit in Bellows Road has resulted in a significant underspend this quarter. Expenditure relating to this will be shown in the next quarterly report and will bring spend back in line with the budget.
- **Regional Housing Programme** – There is underperformance within this programme but it should be noted that RHP funding is secured and now unringfenced therefore unspent monies will remain available to other related areas of activity and future years.

Further detail of the performance and achievements for each funding stream is summarised below. The appendices accompanying this report provide a variance analysis of the financial performance for each funding stream as well as details of future years' funding available to the Council. Any project exhibiting greater than a 10% variance is described individually below.

7.3 Big Lottery Fund (BLF, or BIG) Children's Play Programme

This programme has provided 7 play areas, 3 Multi use games areas, 4 youth shelters and a major 'destination' play area at Clifton Park. 'Hard to reach' groups of children were targeted by a programme of play engagement, and to compliment this, a summer holiday play scheme was funded for three years. This culminated in two 'Play in the Park' weekends where over two thousand children attended each year. Play England and the Department for Children Schools and Families visited along with the Big Lottery Fund and all were very impressed – the programme has been a complete success.

All spend has been defrayed and the completed programme signed off by BIG following a final compliance visit.

Appendix 2 provides a summary of the Rotherham Play projects.

7.4 Building New Council Housing (BNCH)

Round 1 of this funding received from the Homes & Communities Agency will provide 36 new build homes in Wood Street/School Street, Thrybergh adjacent to Chesterhill. Rounds 2 and 3 will provide a further 41 new build homes in the following areas: Maltby, Dinnington, Swinton, Wath, Herringthorpe, Valley and Rawmarsh. Round 2 is expected to complete in April 2011 and Round 3 in July 2011.

All projects are now in their building stage with a start on site in September for Round 2 and 3 sites. Wood Street site (Round 1) is the most advanced project with a start on site in June 2010 and a completion date by February 2011.

The quarter 2 spend target is £1.118m with actual spend being £819k. The initial delay on spend is partly due to the billing process and the need to receive Quantity Surveyor reports to certify the invoices before payment. The projects are on track to secure full grant funding.

Appendix 3 provides a summary of performance.

7.5 Department for Education (DfE) Play Pathfinder

The quarter 2 spend target is £35k and this has been achieved.

Appendix 4 provides a summary of performance.

7.6 EU Funding – European Social Fund (ESF) and European Regional Development Fund (ERDF)

ESF projects:

14-16 NEETs (CYPS lead)

The spend target for the ESF 14-16 NEETs project is £149k with actual spend being £145k. This is a notional under spend of £4k as the funding is paid on a profile and unit cost basis rather than actual spend each quarter. 96% of the target number of beneficiaries are now engaged on the programme.

16-19 NEETs (CYPS lead)

The spend target for the ESF 16-19 NEETs project is £581k. The project has spent £332k, an underspend of £249k largely due to the front loaded profiling.

Action to address this challenging target has led to a £500k contract being let with a provider to deliver 196 young people starting on the programme, with the expectation that 145 of these will progress into education, training or employment between December 2010 and December 2011. The achievement of these outputs directly affects the timing and amount of funding that can be drawn down. Overall since the start of the project there is a current underspend of £87k (4%) against profile.

Output performance is good:

- Young people starting on the programme 94.5% to target
- Achievements of non-accredited learning 110.2% to target
- Achievements on accredited learning 104% to target
- Progression into employment 114% to target
- Progression into training/education 82% to target.

ERDF projects:

Technical Assistance (CEX lead)

The quarter 2 spend target for the three Rotherham projects is £151k and £131k has been spent. The main area of underspend is the current vacancy within the programme for a VCS Officer. The remaining underspend relates to: audit fees profiled within Q2 and the audit has yet to take place and spend for Events that support the development of partnerships.

Enterprising Neighbourhoods (EDS lead)

The spend target for quarter 2 is £664k, and an amount of £543k has been spent, an underspend of £121k. Funding for the year has been flat profiled in the contract and does not reflect how activity has been planned. The contract variation currently with YF will realign the monthly targets with actual and expected activity.

Rotherham Employability (EDS lead)

The quarter 2 spend target was £528k, with £192k being spent, resulting in an underspend of £336k. The delivery of outputs for this project is subcontracted and to date the challenging Outputs are not being achieved by the subcontractors as expected. Funding is output related and therefore the Council is under profile on expenditure targets within the Yorkshire Forward/ERDF contract.

Discussions are ongoing with YF and other delivery organisations regarding the definition of the outputs to ensure that all possible activities are captured during the project lifetime. It will not be possible to extend the duration of the project or of the funding.

Appendix 5 provides details of the five projects that are currently EU funded.

7.7 Future Jobs Fund (FJF)

The spend target to the end of September is £1.658m with a total of £1.415m expenditure being achieved, resulting in an underspend of £243k. Funding is paid on a unit cost basis and therefore target spend figures are notional.

There have been 407 jobs created to the end of September against a target of 453 and this has reduced the amount of funding received. This under performance is primarily due to delays in processing CRB checks which resulted in 37 teaching assistants commencing in October, one day after the funding period ended. The project expects 500 jobs to have been created by the end of November, and a contract extension has been completed which takes the jobs created target to 533 and extends the programme to September 2011.

Appendix 6 provides a summary of performance.

7.8 Growth Point Programme (GP)

This is the first report for the Growth Point programme, which expects to spend £1.338m this financial year and is intended to stimulate housing growth in neighbourhoods where the communities are engaged in regeneration activities. In Canklow, the community has been engaged in master planning the re-modelling of the area - Phase 1 of this has involved the clearance and demolition of 52 properties in Castle Avenue and Warden Street, Canklow. There is now only one tenant to re-house and one property to acquire and the demolition programme is progressing well.

The target spend to date of £1.023m has been achieved.

Appendix 7 is the first report of performance to date.

7.9 Housing Market Renewal Pathfinder (HMRP)

The current spend target for the HMRP Programme is £2.848m with actual spend being £2.127m, or £721k behind target due to a delay in finalising the acquisition of the Job Lot Unit in Bellows Road. The expenditure relating to this will be shown in the next quarterly report and will bring spend back in line with the budget.

The proposed £51.5 million Rotherham Local Investment Programme has not yet been validated by the Homes & Communities Agency. The Rotherham funding allocation for the 2011-14 period will be confirmed in the period to March 2011.

Appendix 8 illustrates financial performance of the Programme to date.

7.10 Neighbourhood Renewal Fund – Transitional Funding (NRF-TF)

The NRF TF is a flexible programme and any variance can be reprofiled throughout the year. The spend target for quarter 2 was £494k with the actual expenditure being £491k, which is a minor under spend of £3k.

This minor variance is the result of the Employment Enterprise and Financial Inclusion (EEFI) and Community Cohesion (CC) elements showing some under performance due to delayed invoicing, which has been offset by the Positive Opportunities for Young People Project accelerating spend.

Appendix 9 illustrates the financial performance of this programme to date.

7.11 Private Finance Initiatives (PFI) – Waste Management

The Council is currently engaged in a joint Waste PFI procurement with Barnsley and Doncaster Councils to provide residual waste facilities for the 3 boroughs. The competitive dialogue process is continuing with 2 bidders with a view to issuing call for final tenders in December 2010. This is progressing well and key issues are being

resolved. Following a recent review of the timetable, financial close is now programmed for July 2011.

7.12 Regional Housing Programme (RHP)

The quarter 2 spend target is £1.067m with actual spend being £818k, this being an under spend of £249k. The underperformance relates to delays to the start of the gateway project in Dinnington, together with £150k underspend on the Borough-wide sheltered housing project. The key elements to note are that the RHP money is fully secured and that Rotherham will be able to carry forward any unspent monies at the end of the year. In addition, all funding is now un-ringfenced therefore any underspent allocations may be used to support Housing Market Renewal Pathfinder activities at the end of March 2011 or rolled forward to 2011-12.

Appendix 10 illustrates the financial performance of this programme to date.

7.13 Yorkshire Forward Single Pot (SRIP)

Only five active projects remain that are funded by SRIP, with a total spend of £1.339m against a target of £1.310m which has resulted in an overspend of £29k. The Inspire Rotherham project which aims to ensure that every young person in Rotherham is fluent in literacy, oracy and written skills by the age of 11 years old is deliberately accelerating spend to ensure that full spend is achieved by year end as there is no facility to carry forward unspent funding.

A detailed listing of Rotherham projects currently funded by SRIP is attached as **Appendix 11**.

8. Finance

A substantial amount of external funds are used by RMBC in order to assist in delivery against the Council's priority areas. In addition, RMBC is the accountable body for a number of external funds and is therefore responsible for the proper use, monitoring and audit of these resources. As with most public funds, external funds are often subject to the "use it or lose it" regime; it is therefore imperative that RMBC maximises these additional resources and ensures the money is used wisely to meet our priorities and isn't left unused at the end of the particular period or programme.

9. Risks and Uncertainties

The main risk associated with this report is that external funds allocated to RMBC and its partners are not fully used and therefore ultimately lost to the Borough. It is the purpose of this report to assist in alleviating this issue, through monitoring the major externally funded schemes and bringing to attention potential areas of underspend and under performance.

The Comprehensive Spending Review, published on 20th October, has further affected the current extremely challenging budget position. The impact on individual local authorities will not be clear until later this year. This report will continue to advise of remedial action being taken and also of changes as they occur.

10. Policy and Performance Agenda Implications

Externally funded programmes are used to assist in the implementation of delivering against the RMBC priority areas. It is vital that this additional resource is appropriately

targeted and fully used. This report looks at the performance to date for the main externally funded programmes.

11. Background Papers and Consultation

Consultation with:

Economic Strategy Team, EDS

External Funding, CYPS

External Funding Team, Financial Services

Neighbourhood Investment Team, Neighbourhoods and Adult Services

Policy and External Affairs Team, Chief Executive's Office

Contact Names:

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Funding Regime	Quarter 2 Approved Budget (£)	Actual Spend (£)	Total Variance (£)	% Variance	Financial and Performance Summary	RAG Status
BIG Lottery Fund	124,052	124,052	0	0.0%	Programme completed successfully.	GREEN
Building New Council Housing	1,118,284	819,000	299,284	26.8%	Please see a detailed explanation of the variance within the main body of the report.	GREEN
DfE Play Pathfinder	34,893	34,893	0	0.0%	Spend in line with reduced target.	GREEN
European Union ERDF / ESF & LSC Co-financed	2,072,941	1,342,986	729,955	35.2%	Please see a detailed explanation of the variance within the main body of the report.	AMBER
Future Jobs Fund	1,657,500	1,415,400	242,100	14.6%	Please see a detailed explanation of the variance within the main body of the report.	GREEN
Growth Point	1,023,000	1,023,000	0	0.0%	On target.	GREEN
HMR Housing Market Renewal Pathfinder	2,848,000	2,126,909	721,091	25.3%	Please see a detailed explanation of the variance within the main body of the report.	GREEN
NRF - Transitional Funding	493,897	491,382	2,515	0.5%	On target.	GREEN
Regional Housing Programme (RHP)	1,067,000	818,000	249,000	23.3%	Please see a detailed explanation of the variance within the main body of the report.	GREEN
Yorkshire Forward Single Pot	1,310,058	1,338,934	-28,876	-2.2%	The Inspire Rotherham project has accelerated current spend and reduced their final quarter target to ensure full spend is achieved.	GREEN
	13,757,951	11,542,882	2,215,069	16.1%		

Key to RAG Status:

RAG Status	Explanation
RED	A funding regime or individual projects will not be in a position to deliver both the financial and performance targets. As a consequence significant grant funding will need to be returned and there could be reputational damage to Council with that funding body
AMBER	A funding regime or individual projects may not meet either the financial and performance targets resulting in the possibility of grant funding being returned to the funding body
GREEN	A funding regime or individual projects is/are on course to meet both financial and performance targets

FUNDING REGIME: Big Lottery Fund - Children's Play Programme

Project Name	Lead officer	2010/11				Reason for Variance / Action Required / Taken	Future Years		
		Annual Spend Target (£)	Quarter 2 Cumulative Approved Spend (£)	Actual spend to 30 September 2010 (£)	Variance (£)		2011/12 Target Spend (£)	2012/13 Target Spend (£)	2013/14 Target Spend (£)
Rotherham Play - Fixed Children's Play Provision	Nick Barnes	58,054	58,054	58,054	0	This programme has now closed. BIG has signed it off following a final compliance visit in September 2010.	0	0	0
Rotherham Play - Play Engagement Programme	Nick Barnes	65,998	65,998	65,998	0	This programme has now closed. BIG has signed it off following a final compliance visit in September 2010.	0	0	0
	TOTAL:	124,052	124,052	124,052	0		0	0	0

FUNDING REGIME: Building New Council Housing Round 1, 2 & 3

Project Name	Lead officer	2010/11				Reason for Variance / Action Required / Taken	Future Years		
		Annual Spend Target (£)	Quarter 2 Cumulative Approved Spend (£)	Actual spend to 30 September 2010 (£)	Variance (£)		2011/12 Target Spend (£)	2012/13 Target Spend (£)	2013/14 Target Spend (£)
Building New Council Housing Round 1, 2 & 3	Paul Walsh	12,093,805	1,118,284	819,000	299,284	Detail provided within the body of the report.			
	TOTAL:	12,093,805	1,118,284	819,000	299,284		0	0	0

FUNDING REGIME: Department for Education Play Pathfinder

Project Name	Lead officer	2010/2011				Reason for Variance / Action Required / Taken	Future Years		
		Annual Spend Target (£)	Quarter 2 Cumulative Approved Spend (£)	Actual spend to 30 September 2010 (£)	Variance (£)		2011/12 Target Spend (£)	2012/13 Target Spend (£)	2013/14 Target Spend (£)
Revenue Programme	Nick Barnes	72,345	34,893	34,893	0	Programme on target within the reduced budget.	0	0	0
	TOTAL:	72,345	34,893	34,893	0		0	0	0

FUNDING REGIME: European Union ESF and ERDF, also LSC Co-financed

Project Name	Lead officer	Target Annual Spend (£)	2010/2011			Reason for Variance / Action Required / Taken	Future Years		
			Quarter 2 Cumulative Approved Spend (£)	Actual spend to 30 September 2010 (£)	Variance (£)		2011/12 Target Spend (£)	2012/13 Target Spend (£)	2013/14 Target Spend (£)
Chief Executive's									
ERDF - Priority 5									
ERDF Technical Assistance	Ian Squires	350,967	150,671	130,703	19,968	Detail provided within the body of the report.	0	0	0
Children & Young People's Services									
ESF Learning & Skills Council (LSC) Co-financed									
16-19 NEETs (Profiles based upon Calendar Years as per LSC contract)	Tricia Smith	829,324	581,004	331,802	249,202	Detail provided within the body of the report.	494,164	0	0
ESF 14-16 NEETs (Profiles based upon grant year Nov 08- Sept 09 per LSC contract)	Tricia Smith	692,860	149,265	144,581	4,684	The project is 58% spent against full contract value and has achieved 58% of the accredited qualifications. The remainder will be achieved by those still on programme this academic year and additional delivery through external providers.	0	0	0

Project Name	Lead officer	Target Annual Spend (£)	2010/2011			Reason for Variance / Action Required / Taken	Future Years		
			Quarter 2 Cumulative Approved Spend (£)	Actual spend to 30 September 2010 (£)	Variance (£)		2011/12 Target Spend (£)	2012/13 Target Spend (£)	2013/14 Target Spend (£)
Environment & Development Services									
ERDF - Priority 3									
Enterprising Neighbourhoods Project	Simeon Leach	1,327,660	663,815	542,688	121,127	Detail provided within the body of the report.	1,094,103	0	0
Rotherham Employability Project	Simeon Leach	1,032,398	528,186	193,212	334,974	Detail provided within the body of the report.	983,839	578,839	0
	TOTAL:	4,233,209	2,072,941	1,342,986	729,955		2,572,106	578,839	0

FUNDING REGIME: Communities & Local Government - Future Jobs Fund

Project Name	Lead officer	2010/2011				Reason for Variance / Action Required / Taken	Future Years		
		Annual Spend Target (£)	Quarter 2 Cumulative Approved Spend (£)	Actual cumulative spend to 30 September 2010 (£)	Variance (£)		2011/12 Target Spend (£)	2012/13 Target Spend (£)	2013/14 Target Spend (£)
Future Jobs Fund	Simeon Leach	2,578,400	1,657,500	1,415,400	242,100	Detail provided within the body of the report.	202,600		
	TOTAL:	2,578,400	1,657,500	1,415,400	242,100		202,600	0	0

FUNDING REGIME: Growth Point Programme

Project Name	Lead officer	2010/11				Reason for Variance / Action Required / Taken	Future Years		
		Annual Spend Target (£)	Quarter 2 Cumulative Approved Spend (£)	Actual spend to 30 September 2010 (£)	Variance (£)		2011/12 Target Spend (£)	2012/13 Target Spend (£)	2013/14 Target Spend (£)
Growth Point Programme	Paul Walsh	1,338,000	1,023,000	1,023,000	0	The Growth Point programme in Canklow is progressing well and the acquisition and demolition of all unsustainable dwellings in Phase 1 will be completed by the end of March 2011.	0	0	0
	TOTAL:	1,338,000	1,023,000	1,023,000	0		0	0	0

FUNDING REGIME: HMR Pathfinder

Project Name	Lead officer	2010/11				Reason for Variance / Action Required / Taken	Future Years		
		Annual Spend Target (£)	Quarter 2 Cumulative Approved Spend (£)	Actual spend to 30 September 2010 (£)	Variance (£)		2011/12 Target Spend (£)	2012/13 Target Spend (£)	2013/14 Target Spend (£)
Housing Market Renewal Pathfinder	Paul Walsh	3,704,000	2,848,000	2,126,909	721,091	Detail provided in the body of the report.	tbc	tbc	tbc
	TOTAL:	3,704,000	2,848,000	2,126,909	721,091		0	0	0

FUNDING REGIME: Neighbourhood Renewal Fund - Transitional Funding (NRF TF)

Project Name	Lead officer	2010/11				Reason for Variance / Action Required / Taken	Future Years		
		Annual Spend Target (£)	Quarter 2 Cumulative Approved Spend (£)	Actual spend to 30 September 2010 (£)	Variance (£)		2011/12 Target Spend (£)	2012/13 Target Spend (£)	2013/14 Target Spend (£)
Neighbourhood Renewal Fund - Transitional Funding	Ian Squires	1,730,870	493,897	491,382	2,515	On target.	0	0	0
	TOTAL:	1,730,870	493,897	491,382	2,515		0	0	0

FUNDING REGIME: Regional Housing Programme

Project Name	Lead officer	2010/11				Reason for Variance / Action Required / Taken	Future Years		
		Annual Spend Target (£)	Quarter 2 Cumulative Approved Spend (£)	Actual spend to 30 September 2010 (£)	Variance (£)		2011/12 Target Spend (£)	2012/13 Target Spend (£)	2013/14 Target Spend (£)
Regional Housing Programme	Paul Walsh	2,759,000	1,067,000	818,000	249,000	Detail provided within the body of the report.	tbc	tbc	tbc
	TOTAL:	2,759,000	1,067,000	818,000	249,000		0	0	

FUNDING REGIME: SRIP

Project Name	Lead officer	2010/11				Reason for Variance / Action Required / Taken	Future Years		
		Annual Spend Target (£)	Quarter 2 Cumulative Approved Spend (£)	Actual Spend to 30 September 2010 (£)	Variance (£)		2011/12 Target Spend (£)	2012/13 Target Spend (£)	2013/14 Target Spend (£)
EDS - Environment Directorate									
Theme 1: Enabling radical restructuring of the South Yorkshire economic base									
M1 SEZ Technology Corridor	Mike Shires / Andy Newton	755,000	0	0	0	YF led project; no RMBC input on spend.	0	0	0
Rotherham Masterplan	Patrick Middleton	4,293,827	0	0	0	Project line removed (Rail station, Foundry House Demo, Guest & Chrimes). The Rail Station redevelopment is continuing and SRIP funding is now drawn down via SYPTE.	0	0	0
Westgate Chambers	Tim Devine	44,025	0	0	0	Project has been removed by YF.	0	0	0
Lloyds TSB	Tim Devine	9,365	0	0	0	Project has been removed by YF.	0	0	0
Brookfield Park	Karen Gallagher	59,848	42,060	42,060	0	On target to spend to 10/11 profile.	48,552	55,502	0
Renaissance Enabling	John Smales	210,000	331,576	331,576	0	Contract now ended (Sept 30th). Claimed staffing costs for the first 6 months £211,720, Feasibility £104,090 and Promotion & Marketing £15,766.	0	0	0

Project Name	Lead officer	Annual Spend Target (£)	2010/11 Quarter 2 Cumulative Approved Spend (£)	Actual Spend to 30 September 2010 (£)	Variance (£)	Reason for Variance / Action Required / Taken	Future Years		
							2011/12 Target Spend (£)	2012/13 Target Spend (£)	2013/14 Target Spend (£)
Corporation Street Enabling	Patrick Middleton	1,734,674	0	0	0	Project has been removed by YF.	0	0	0
Weirside	Mike Shires	3,347,615	34,075	34,075	0	Project was allowed to be taken up to planning stage D before being removed.	0	0	0
Coalfields Site Dinnington	Yorkshire Forward	991,264	0	0	0	YF led project, no RMBC input on spend.	0	0	0
Townscape Heritage Initiative	Charles Hammersley	650,000	157,421	157,421	0	YF grant has to be spent by March 2011 - Project Officer confident of bringing in on budget within the time constraints.	0	0	0
Theme 5: Creating built and green sustainable environments in urban and rural areas									
Public Realm Gateways	Andy Newton	1,500,000	230,486	230,486	0	Two schemes, Wath/Swinton and Parkgate/Rawmarsh are complete, Tickhill Road, Maltby is nearing completion and Monksbridge, Dinnington and Ryton Road, North Anston are due to start in the next few weeks.	0	0	0
							Future Years		

Project Name	Lead officer		2010/11			Reason for Variance / Action Required / Taken	2011/12	2012/13	2013/14
		Annual Spend Target (£)	Quarter 2 Cumulative Approved Spend (£)	Actual Spend to 30 September 2010 (£)	Variance (£)		Target Spend (£)	Target Spend (£)	Target Spend (£)
Children & Young People's Services									
Theme 3: Achieving a major step change in South Yorkshire's Education, Training and Skills base									
Inspire Rotherham	Adrian Hobson	1,220,000	514,440	543,316	-28,876	The Inspire Rotherham project is deliberately accelerating spend to ensure that full spend is achieved by year end as there is no facility to carry forward unspent funding.	200,000	0	0
	TOTAL:	14,815,618	1,310,058	1,338,934	-28,876		248,552	55,502	0

ROTHERHAM BOROUGH COUNCIL – REPORT TO CABINET
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1	Meeting:	Cabinet
2	Date:	15th December 2010
3	Title:	Capital Programme Monitoring 2010/11 to 2012/13
4	Directorate:	Financial Services

5 Summary

The purpose of this report is to provide details of the current monitoring position for the ongoing Capital Programme to Cabinet and to seek approval from Cabinet of the revised programme.

As part of its deficit reduction plan, the Government reduced capital grant funding previously announced (June) as being available to fund the 2010/11 programme. This amounted to £4.958m. The 2010/11 programme has been adjusted to reflect these reduced funding levels. The effect this has had at a programme level is detailed in the body of this report.

6 Recommendations

CABINET IS ASKED TO:

NOTE THE CONTENTS OF THIS REPORT; AND

APPROVE THE REVISED 2010/11 TO 2012/13 CAPITAL PROGRAMME.

Proposals and Details

7.1 Background - The Capital Programme

The budget process that led to the original Capital Programme for 2010/11 to 2012/13 ensured that the Council's capital investment plans were aligned with its strategic priorities. The financial implications of the Programme were reflected in the Council's Medium Term Financial Strategy (MTFS) and Treasury Management and Investment Strategy.

- 7.2 In light of the 2009/10 Capital Outturn, the reduced Government funding announced and other planned changes, the Programme has been revised and the implications reflected in the recently approved revised 2010/11 Budget. The updated capital expenditure plans and profiles are reflected in the Directorate summary forecast capital spend table presented below. Whilst the Government has announced in year funding reductions, expenditure for 2010/11 has increased due to resources being used in 2010/11 that have been carried forward from previous years. A detailed copy of the programme for each Directorate is attached at appendices 1 to 4.

	2010/11 Original Estimate	2010/11 Revised Estimate	2011/12 Estimate	2012/13 Estimate
Directorate	£m	£m	£m	£m
Children and Young People's Service	24.695	20.769	10.016	8.850
Environment & Development Services	37.822	37.078	21.499	9.885
Neighbourhoods/ Adult Services	42.536	50.857	25.716	21.124
Financial Services	5.598	6.210	2.192	0.745
TOTAL	110.651	114.914	59.423	40.604

7.3 Children and Young People's Services Capital Programme 2010/11 to 2012/13

The revised proposed spend for 2010/11 is £20.769m, a reduction of £3.9m from the originally planned programme. Of the £3.9m, £0.766m is due to the Government's in year reductions. A copy of the full revised programme is attached to this report at Appendix 1.

The main reasons for the reduction is the curtailment of the Building Schools for the Future Programme in the Borough and the Governments scaling back of grant funding which has impacted on the provision of Extended School Services, grants to Youth Services and the provision of ICT infrastructure and equipment.

Commentary on the main aspects of the programme and the nature of the spend to date is shown below:

Primary Schools

The main 2 schemes within the Programme include the provision of a new Junior and Infant school at Swinton Queen and an extension at Rawmarsh Monkwood. Both schemes are expected to be completed in 2010/11 even though there was a delay on site at Swinton due to an objection by Sport England to the initial plans regarding to the proposed provision of playing area. Spend in 2010/11 has, therefore, been re-profiled with an additional £405k expected to be spent in this year. The full cost of the build is reported to be £5.440m with £5.026m projected to be spent in 2010/11.

In addition to these two schemes, outstanding works at Herringthorpe Primary school have been included due to delays on site resulting from additional planning requirements and the provision of additional fencing. £100k spend has been re-profiled into 2010/11 as a result. Also, works on a new kitchen facility at Thrybergh have been included in the programme (£200k) resulting from the availability of grant funding.

Building Schools For The Future

The Building Schools for the Future project was an ambitious project to transform all aspects of learning, including the physical infrastructure of schools across the Borough. Phase 1 of the project would have seen new builds at Maltby Academy (incorporating Hilltop Special School and Maltby Lilly Hall Primary School), Aston Comprehensive, Swinton Community School, St Pius Catholic High School, Oakwood Technical College and IT works at Milton and Abbey Special Schools.

On the 5th July, the Department for Education (DfE), due to planned Government spending reductions, decided that all projects which had not reached financial close with a private sector partner would be curtailed. Subsequent correspondence from the DfE has stated that they are to review this position with regard to Maltby, due to its status

as an Academy. As a result of these announcements, all schemes except for Maltby Academy have been removed from the Programme pending clarity on the future funding for schools capital. Therefore £6.33m has had to be removed from the programme. The Academy proposal continues to include spend (£686k), albeit at a lower level due to slippage in the school receiving formal Academy status. The level of forecast spend in year (and future years) will be kept under review pending a Government announcement planned for December 2010.

City Learning Centres

- Rawmarsh City Learning Centre extension is now complete and open. The additional expenditure of £526k from the original 2010/11 budget was due to re-profiling and has been contained within the original funding.
- The scheme of works at Winterhill City Learning Centre has experienced delays in signing contracts with the constructor Balfour Beatty. This has led to the re-profiling and slight revision of the 2010/11 budget, with £345k being moved to the 2011/12 financial year.

Children Centres

Final internal fixtures and fitting works are continuing on the Phase Three Children's Centres at Listerdale and Thurcroft and work to create a confidential reception area at Swinton Brookfield has commenced costing £60k, being funded from the Extended Services Grant.

Subsequent to the original programme being approved (Feb), funds have now been confirmed which has enabled several new schemes to be put forward for inclusion in this year's programme:

- An extension to the Day Care Centre at Coleridge at a cost of £282k;
- Refurbishment at Rawmarsh Monkwood to be used by teenage parents and Barnardos, who are currently based at the Rowan Centre. This is funded utilising £150k from Surestart with £50k Back on Track Funding;
- An extension to Rockingham Children's Centre costing £86k.
- Creation of a reception area at Catcliffe with projected costs of £80k; and
- Improvement and upgrade of the IT systems at the Arnold Centre to the value of £50k.

Other CYPS Projects

Other CYPS projects include expenditure on schools utilising Devolved Formula Capital funding which is projected to spend £4.1m during 2010/11. Devolved Formula Capital is a cash grant that is paid direct to schools for them to spend as they wish on small capital projects. This is in contrast to other grants that are held centrally by the Council and allocated to appropriate schemes.

The main scheme that falls in this programme area is the Kimberworth joint service centre scheme which will require additional spend due to the requirement for unforeseen site works to clear Japanese knotweed and drainage works. This has meant that the 2010/11 programme has had to be revised upwards by £427k to £2.687m and is to be funded from non earmarked resources.

In addition, the Council has been successful in securing DfE 'Back On Track' funding which has been allocated across a number of minor schemes, the most significant of which are:

- Refurbishment at Riverside Pupil Referral Unit to further extend the capacity for delivery in the South Learning Collaboration. The projected cost is £200k;
- Development of the ABLE project at Swinton Comprehensive at a cost of £180k;
- A Portable outdoor gymnasium at Rawmarsh St Mary's costing £50k;
- The provision of a temporary classroom at Wath costing £100k.
- A contribution of £37k towards the creation of a Hair and Beauty salon at Rawmarsh Comprehensive for use by the North Learning Collaboration; and
- The provision of a Sensory Interactive Garden Play Area at the Orchard Centre in addition to other planned works at the Centre.

Environment and Development Services (EDS) including Culture and Leisure Capital Programme 2010/11 to 2012/13

The forecast spend for 2010/11 is £37.078m, a reduction of £744k from the originally planned programme. A copy of the full revised programme is attached to this report at Appendix 2.

The Government's in year grant funding reductions amounted to £3.495m for the Directorate. The programme has therefore been adjusted to reflect the decreased funding. These reductions have largely been offset by the reprofiling of 2009/10 planned expenditure into 2010/11, the inclusion of the land purchase at Guest and Chrimes and the proposed investment in Minor Strategic and Maintenance works across a number of schemes.

The main changes in planned spend are shown below:

Waste Management

The Council is currently in the process of procuring a new waste disposal facility in conjunction with Doncaster and Barnsley Councils. The costs of developing and procuring Rotherham's share of the scheme are to be capitalised and have been added to the programme to the value of £365k in 2010/11.

Minor Strategic Maintenance

A number of Minor Strategic and Maintenance schemes have been added into the programme for essential health and safety works including flood prevention works at Aston, works on retaining walls at Masborough and Legionella prevention works at the Millennium Centre at Clifton. In addition, the cost estimates for the barrier scheme at Highbury Road, Swinton (adjacent to the railway line) have been revised upwards from the original budget of £78k to £312k. This is due to the Council revising the scheme to reflect the accessing of additional external funding.

Rotherham Economic Regeneration Fund

The remaining funding of £405k for development projects has been realigned from this part of the programme and has been reallocated to the Priority A schemes block. It is being used as part of the funding package for the purchase of land at the former Guest and Chrimes site.

Highways

As a result of the in year grant reductions, expected spend on Highways has been reduced by £1.405m. The major scheme that has been taken out of the current programme is the Waverley Link road for which spend of £335k in 2010/11 was expected along with £1.4m in 2011/12 and £7m in 2012/13 respectively. The balance of the reduced spend in 2010/11 consists of various schemes that were intended to improve footpaths and junctions, traffic calming and local safety schemes throughout the Borough.

Rotherham's Gateways

The works detailed in this programme seek to improve the access points to the Borough. Since the original programme was agreed there have been a number of changes in the planned spend:

- Cancellation of the proposed £300k works at Brampton due the scheme no longer being considered feasible;
- A new scheme at North Anston with an estimate of £180k; and
- Reprofiling of spend at Maltby (£121k) and Dinnington (£180k) into 2010/11.

All revisions to the programme will be contained within the existing resource allocation.

Masterplan

Schemes delivered in this programme contribute to the regeneration of the town centre. These schemes were primarily funded using external grant funding, notably Yorkshire Forward and Heritage Lottery, with a match element funded by the Council, using Prudential Borrowing. As this external funding has been significantly pared back by the Government, it has necessitated a revision to the scale of the schemes

for the Townscape Heritage Initiatives, combined with aspects being re-profiled into the 2011/12 financial year, thereby explaining the downward programme revisions totalling £1.54m in 2010/11.

Corporation Street

The acquisition of shops on Corporation Street was funded by Yorkshire Forward and as a result of their funding being reduced by the Government, no further acquisitions are now expected, therefore leading to the downward revision amounting to £750k.

Flood Alleviation

Works on Chantry Bridge flood defence improvements have been re-profiled with £370k of expenditure now due to be spent in 2011/12. This has been contained within the original funding strategy.

Westgate Demonstrator Project

The major scheme to improve the public realm at the Weirside has had to be removed from the programme due to withdrawal of the funding by Yorkshire Forward following funding reductions by the Government. This explains the significant reduction of £3.243m from the budget originally set for 2010/11. A new scheme has been added to the programme to improve the landscape around All Saints Minster. This amounts to £112k in 2010/11 and £219k in 2011/12. This has been funded using existing resources.

Asset Management

The estimate of spend in 2010/11 for the new customer service centre at Aston has been revised upwards by £550k from the original budget of £100k. This is due to slippage from the 2009/10 financial year, and will be contained within the original funding envelope.

Delays in finalising the scheme for the customer service centre at Rawmarsh has meant that £4.031m has been re-profiled from 2010/11 to 2011/12. The scheme remains on course for delivery within budget.

Priority A Schemes

The schemes included in the programme are those considered to be of strategic priority - the main changes highlighted are:

- The estimates for works on the principal road network for 2010/11 have been revised upwards by £346k due to slippage from the 2009/10 financial year that will be funded using existing resources.
- The estimates for the new depot at Hellaby have been revised upwards by £2.193m. This mainly reflects the reprofiling of spend into 2010/11 and the final works required to rationalise

the existing depots across the Borough and bring Hellaby into use.

- The expenditure previously profiled in 2010/11 for both Town Centre design works and at the new civic building, Riverside House, have been brought forward from 2011/12 to take account of the decision to move the library and arts centre in to the building. The total upward revision of £0.625k has been contained within the original funding strategy.
- The value of works to improve the access to Council buildings has been reduced by £150k from that approved when the budget was originally set for 2010/11. This is because the scope of works originally envisaged is not now required.
- A planned annual programme of street lighting column and light replacement is included in the programme amounting to £650k. This will help ensure that lighting columns remain fit for purpose, energy efficient and minimise any related safety issues.
- Cabinet recently approved the purchase of land at the former Guest and Chrimes site. This has been added into the revised programme.

Culture and Leisure

The overall programme has been revised upwards from £2.6m to £4.7m largely as a result of the scheme at Boston Castle being held in the Programme at its full estimate while the opportunity is taken to revisit the nature and extent of the scheme to ensure it is affordable

In addition:

- the outstanding works at Clifton Park, which are now being completed by a new contractor, have been added in to the programme using the residual Heritage Lottery Funding that the Council had already accessed . Previously, it was expected that such works would have been completed in the previous financial year.
- The estimated cost for the final works at Ulley Reservoir has been revised upwards by £116k. This represents slippage from the 2009/10 financial year and is to be contained within the original funding strategy.

Neighbourhoods and Adults Services Capital Programme 2010/11 to 2012/13

The forecast spend for 2010/11 is £50.857m, an increase of £8.322m from the originally planned programme, mainly due to upward revisions in the estimates for decent homes works, and new estimates for

additional social housing new build (see below for more detail). A copy of the full revised programme is attached to this report at Appendix 3.

Adult Services - Older People

The final cost of landscaping works at the two new residential care homes at Dinnington and Rawmarsh plus any outstanding fees has led to a revised downward estimate of the budget amounting to an underspend of £85k. The revised budget should be fully spent by the end of the financial year.

Budgets amounting to £309k have been added to the programme to reflect the slippage of the remaining funding from NHS Rotherham and RMBC for Assistive Technology carried over from the 2009/10 financial year. It is planned to fully spend this funding by the end of the financial year to help assist older people to live independently within their own homes.

Adult Services – Mental Health

A large proportion of the funding allocation has been carried forward due to difficulties in finding suitable accommodation for the development of supported living schemes.

Spending plans are currently being developed for years 2010 to 2013 with our partner, NHS Rotherham in relation to the use of Telecare/Assistive Technology solutions for people of all ages with mental health problems which will allow such people to live in the community, with access to 24 hour support. Other proposals include the development of: electronic home care monitoring; the refurbishment of day services including services for people under 65 years with dementia; user-led service developments to assist people into employment; and continuing to support capital developments around Direct Payments.

Adult Services - Management Information

Adult Services Single Capital Pot - Spending plans being developed include the development of electronic Home Care monitoring systems for the in-house home care provision. Further spending plans are being developed for the remaining funding for 2011 onwards

Spending plans are currently being developed to utilise the new one-off grant funding – Transformation in Adult Social Care, which accounts for the new addition to the programme of £173k in 2010/11.

Neighbourhoods

This part of the capital programme has increased in profile expenditure by £7.982m from £41.769m to £49.751m. Government grant reductions of £697k to Housing Market Renewal Pathfinder have

been contained by realigning the remaining programme and utilising other funding sources.

The majority of expenditure is for the Housing Investment Programme (HIP) (£49.179m), which primarily includes delivery of the Decent Homes Standard for Council houses across the Borough. The budgets have been amended to allow for the roll forward of resources following the closure of the 2009/10 accounts, actual grant figures rather than estimates, as well as new sources of funding which have been identified. These include £2.195m Major Repairs Allowance carried forward due to an underspend on the Environmental Works within the Decent Homes budget and £1.641m of New Build Grant where the start on site was in March 2010. The Council has now had confirmation of funding of £4.236m for the third phase of the Council House new build programme.

The revised programme also takes account of a £495k budget virement into Decent Homes refurbishment schemes from other programme areas.

The Non-Housing Investment Programme has reduced from £1.001m to £572k due to the re-profiling of the planned restoration of capped landfill sites. The continuing delays relate to the tendering process to obtain appropriate, specialist input given the complex nature of the works required and the seasonal constraints in actually carrying out the required work.

Financial Services Capital Programme 2010/11 to 2012/13

Overall the 2010/11 programme has been revised upwards by £612k. A copy of the full programme is attached to this report at Appendix 4.

The budget for the ICT strategy for 2010/11 has been revised downwards by £687k from £4.096m to £3.409m. This reflects the re-profiling of expenditure into the 2011/12 financial year.

Conversely, the profile of expenditure for the expenditure on funding the new South Yorkshire wide superfast broadband network (Digital Region) has been re-profiled to bring forward the funding from 2011/12, thereby increasing the 2011/11 estimate to £2m from £1.432m.

The technical refresh of ICT equipment has been added to the programme since the budget was set, amounting to an addition of £745k to be funded from prudential borrowing. This had, previously, been funded from revenue resources.

Funding of the Programme

- 7.4** The table shown below outlines the funding strategy associated with the schemes profiled above.

Funding	2010/11 Original Estimate	2010/11 Revised Estimate	2011/12 Estimate	2012/13 Estimate
	£m	£m	£m	£m
Grants & Contributions	49.225	44.434	20.839	19.000
Supported Borrowing	14.459	13.796	1.810	1.500
Unsupported Borrowing	29.097	34.776	19.345	2.098
Usable Capital Receipts	0.673	3.635	0.531	0.570
Major Repairs Allowance	14.667	15.277	13.513	13.758
Revenue Contributions	2.530	2.996	2.449	2.730
Overprogramming	0.000	0.000	0.936	0.948
Total	110.651	114.914	59.423	40.604

8. Financial Implications

These are contained within the body of this report.

Any revenue implications from the revised programme have been fully reflected in the Council's latest 2010/11 outturn revenue forecast and its updated Medium Term Financial Strategy.

9. Risks & Uncertainties

The Capital Programme is funded through a number of sources; borrowing (both supported and unsupported), capital grants & contributions, the Major Repairs Allowance, revenue contributions and capital receipts. Any uncertainty over the funding of the Programme rests on confirmation that grants/contributions and capital receipts continue to be available in coming years. Where funding sources are volatile in nature the risks will be managed by continually keeping the programme under review.

10. Policy and Performance Agenda Implications

The preparation of the Medium Term Financial Strategy incorporating a profiled Capital Programme and the associated revenue consequences, together with regular monitoring, highlights the Council's commitment to sound financial management.

11. Background Papers and Consultation

Original capital Programme 2010/11 – 2012/13

Contact Name: Andy Sidney, Strategic Finance Manager – Capital and Treasury Management, ext. 22025, andy.sidney@rotherham.gov.uk

CHILDREN'S AND YOUNG PEOPLE CAPITAL PROGRAMME 2010/11 - 2012/13
FINANCIAL SUMMARY STATEMENT

CAPITAL INVESTMENT	ESTIMATED SPEND AND FUNDING STATEMENT				
	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
PRIMARY SCHOOLS					
HERRINGTHORPE PRIMARY		100	100		
CANKLOW WOODS		35	35		
ASTON FENCE TEMP CLASS REPLACE		5	5		
SWINTON QUEEN NEW SCHOOL	4,621	5,026	405		
ANSTON PARK INFANT EXTENSION		60	60		
RAWMARSH MONKWOOD - EXTENSION	1,841	1,788	-53		
MALTBY REDWOOD		21	21		
MALTBY LILLY HALL				3,250	3,250
THRYBERGH NEW KITCHEN		200	200	200	
CAPITALISED FEE WORK		63	63		
SECONDARY SCHOOLS					
SUPPORT TO SCHOOLS	400	400		400	
ACCESS INITIATIVE	600	600		600	600
BSF - MALTBY ACADEMY	1,418	686	-732		
BSF - LILLY HALL	292		-292		
BSF - ASTON	1,578		-1,578		
BSF - MALTBY HILLTOP	673		-673		
BSF - SWINTON	1,522		-1,522		
BSF - OAKWOOD	1,397		-1,397		
BSF - ST PIUS	871		-871		
ST BERNARDS - CONTRIBUTION	477	450	-27		
SPECIAL SCHOOLS					
THE WILLOWS FLOOD DAMAGE		12	12		
CITY LEARNING CENTRES					
CLC RAWMARSH	150	150		113	
CLC WINTERHILL (OLD HALL)	135	135		109	
CLC RAWMARSH - EXTENSION	145	671	526		
CLC WINTERHILL - EXTENSION	1,039	689	-350	345	
CHILDREN CENTRES					
CAPITALISED MINOR ENHANCEMENTS	900	900		900	900
BROOKFIELD CHILDREN'S CENTRE		60	60		
LISTERDALE CHILDRENS CENTRE		32	32		
THURCROFT CHILDRENS CENTRE		15	15		
ROCKINGHAM CHILDRENS CENTRE EXTENSION		86	86		
WOODSETTS CHILDREN CENTRE		8	8		
MONKWOOD		200	200		
ARNOLD CENTRE IT IMPROVEMENT		50	50		
COLDERIDGE		282	282		
CATCLIFFE RECEPTION		80	80		
MALTBY REDWOOD		7	7		
MAINTENANCE SCHEMES TOTAL					
CARETAKERS PROPERTIES		34	34		
SITWELL EXTRACTION		60	60		
FOOD SERVICE EQUIPMENT RENEWAL		96	96		
OTHER SCHEMES TOTAL					
KIMBERWORTH CO-LOCATION	2,260	2,687	427		
HOLLOWGATE		18	18		
DEVOLVED FORMULA CAPITAL GRANT	4,100	4,100		4,100	4,100
HARNESSING TECHNOLOGY	276	139	-137		
RIVERSIDE LEARNING CENTRE		200	200		
RAWMARSH HAIR & BEAUTY PROJECT		37	37		
THE BRIDGE LEARNING CENTRE REFURBISHMENT		42	42		
ST MARY'S GYM		50	50		
ABLE PROJECT - SWINTON COMPREHENSIVE		180	180		
WATH TEMP CLASSROOM		100	100		
ORCHARD CENTRE REFURBISHMENT		155	155		
SAILING EQUIPMENT		42	42		
ILS MOBILE EQUIPMENT		21	21		
CYPS CAPITAL PROGRAMME	24,695	20,769	-3,926	10,016	8,850

SOURCES OF FUNDING	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
SUPPORTED CAPITAL EXPENDITURE (CAPITAL)	18,400	12,952	-5,448	8,206	7,350
SUPPORTED CAPITAL EXPENDITURE (REVENUE)	1,940	1,808	-133	1,810	1,500
GRANTS AND CONTRIBUTIONS	2,428	3,902	1,475		
REVENUE CONTRIBUTION		51	51		
USABLE CAPITAL RECEIPTS		142	142		
PRUDENTIAL BORROWING	1,927	1,914	-13		
EARMARKED RESERVES					
MAJOR REPAIRS ALLOWANCE					
OVERPROGRAMMING C/FWD					
CYPS CAPITAL PROGRAMME	24,695	20,769	-3,926	10,016	8,850

EDS WASTE CAPITAL PROGRAMME 2010/11 - 2012/13
FINANCIAL SUMMARY STATEMENT

CAPITAL INVESTMENT	ESTIMATED SPEND AND FUNDING STATEMENT				
	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
WASTE MANAGEMENT					
CAR HILL HWRC-IMPROVEMENT WRKS		30	30		
WARREN VALE HWRC-IMPRVMENT WKS		2	2		
LIDGETT LANE	153	149	-3		
MAGILLA	285	230	-55		
PFI RESIDUAL WASTE FACILITY		365	365		
FLOODING					
WHISTON BROOK	11	11	-1		
CATCLIFFE PUMP ARRANGEMENTS	35	35			
WASTE MANAGEMENT PROGRAMME	484	822	338		

SOURCES OF FUNDING	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
	SUPPORTED CAPITAL EXPENDITURE (CAPITAL)				
SUPPORTED CAPITAL EXPENDITURE (REVENUE)					
GRANTS AND CONTRIBUTIONS	449	422	-27		
REVENUE CONTRIBUTION					
USABLE CAPITAL RECEIPTS	35		-35		
PRUDENTIAL BORROWING		400	400		
EARMARKED RESERVES					
MAJOR REPAIRS ALLOWANCE					
OVERPROGRAMMING C/FWD					
WASTE MANAGEMENT PROGRAMME	484	822	338		

EDS MINOR STRATEGIC CAPITAL PROGRAMME 2010/11 - 2012/13
FINANCIAL SUMMARY STATEMENT

CAPITAL INVESTMENT	ESTIMATED SPEND AND FUNDING STATEMENT				
	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
MINOR STRATEGIC					
BRINSWORTH HIGHWAY DRAINAGE RENEWAL PHASE 1		78	78		
HIGHTHORNE ROAD BARRIER	78	312	234		
ASSET INFORMATION DEVELOPMENT	85	45	-40		
RAWMARSH HIGHWAYS DRAIN & GRID RENEWAL		10	10		
WETHERBY DRIVE, SWALLOWNEST		50	50		
AUGHTON ROAD, AUGHTON		50	50		
HEPWORTH DRIVE, ASTON		100	100		
MASON AVENUE, ASTON		100	100		
ST ANNS RETAINING WALL		70	70		
MEADOW ST RETAINING WALL		100	100		
MILLENIUM CENTRE - HEATING IMPROVEMENTS		125	125		
BOOTS FOUNTAIN	50	50			
MAINTENANCE INVESTMENT					
LEGIONELLA - MANAGING THE RISK WATER TREATMENT		16	16		
MONKSBRIDGE ROAD CULVERT RENEWAL		60	60		
CENTENARY MARKETS ALARM SYSTEM	12	90	78		
ROTHERHAM ECONOMIC REGENERATION FUND					
HOUSING MARKET PATHFINDER- INVESTIGATIONS	48		-48		
ENVIRONMENTAL IMPROVEMENT SCHEME	8		-8		
TOWN CENTRE BUSINESS VITALITY SCHEME-PRIVATE PROPERTIES	79	97	18		
TOWN CENTRE BUSINESS VITALITY SCHEME-RMBC PROPERTIES	113	113	-1		
PROJECTS IN DEVELOPMENT	405		-405		
EDS MINOR STRATEGIC CAPITAL PROGRAMME	878	1,466	588		

SOURCES OF FUNDING	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
	SUPPORTED CAPITAL EXPENDITURE (CAPITAL)				
SUPPORTED CAPITAL EXPENDITURE (REVENUE)		75	75		
GRANTS AND CONTRIBUTIONS	78	206	128		
REVENUE CONTRIBUTION					
USABLE CAPITAL RECEIPTS	148		-148		
PRUDENTIAL BORROWING	653	1,185	532		
EARMARKED RESERVES					
MAJOR REPAIRS ALLOWANCE					
OVERPROGRAMMING C/FWD					
EDS MINOR STRATEGIC CAPITAL PROGRAMME	878	1,466	588		

EDS HIGHWAYS CAPITAL PROGRAMME 2010/11 - 2012/13
FINANCIAL SUMMARY STATEMENT

CAPITAL INVESTMENT	ESTIMATED SPEND AND FUNDING STATEMENT				
	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
HIGHWAYS	8,315	6,911	-1,405	4,517	9,190
HIGHWAYS CAPITAL PROGRAMME	8,315	6,911	-1,405	4,517	9,190

SOURCES OF FUNDING	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
SUPPORTED CAPITAL EXPENDITURE (CAPITAL)	569		-569		
SUPPORTED CAPITAL EXPENDITURE (REVENUE)	2,516	2,362	-154		
GRANTS AND CONTRIBUTIONS	5,230	4,550	-681	4,517	8,257
REVENUE CONTRIBUTION					
USABLE CAPITAL RECEIPTS					
PRUDENTIAL BORROWING					933
EARMARKED RESERVES					
MAJOR REPAIRS ALLOWANCE					
OVERPROGRAMMING C/FWD					
HIGHWAYS CAPITAL PROGRAMME	8,315	6,911	-1,405	4,517	9,190

EDS GATEWAYS CAPITAL PROGRAMME 2010/11 - 2012/13
FINANCIAL SUMMARY STATEMENT

CAPITAL INVESTMENT	ESTIMATED SPEND AND FUNDING STATEMENT				
	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
GATEWAYS - (ADF'S) - PARKGATE/RAWMARSH, A630 CORRIDOR		3	3		
GATEWAYS - (ADF'S) - KNOLLBECK LANE, BRAMPTON BIERLOW		83	83		
GATEWAYS (ADF) RYTON ROAD, NORTH ANSTON		180	180		
GATEWAYS (ADF) TICKHILL ROAD, MALTBY		121	121		
GATEWAYS (ADF) LAUGHTON ROAD, DINNINGTON		180	180		
GATEWAYS ADF WATH ROAD, BRAMPTON	300		-300		
GATEWAYS CAPITAL PROGRAMME	300	567	267		

SOURCES OF FUNDING	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
	SUPPORTED CAPITAL EXPENDITURE (CAPITAL)				
SUPPORTED CAPITAL EXPENDITURE (REVENUE)					
GRANTS AND CONTRIBUTIONS	300	567	267		
REVENUE CONTRIBUTION					
USABLE CAPITAL RECEIPTS					
PRUDENTIAL BORROWING					
EARMARKED RESERVES					
MAJOR REPAIRS ALLOWANCE					
OVERPROGRAMMING C/FWD					
GATEWAYS CAPITAL PROGRAMME	300	567	267		

EDS ECONOMIC REGENERATION CAPITAL PROGRAMME 2010/11 - 2012/13
FINANCIAL SUMMARY STATEMENT

CAPITAL INVESTMENT	ESTIMATED SPEND AND FUNDING STATEMENT				
	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
MASTERPLAN					
BROOKFIELD PARK LANDSCAPING - MANVERS	50	49	-1	38	45
ROTHERHAM TOWNSCAPE HERITAGE INITIATIVES	1,590	350	-1,240	550	
ROTHERHAM TOWNSCAPE HERITAGE INITIATIVES - PUBLIC REALM, HIGH ROTHERHAM CENTRAL STATION ENV	930	630	-300		
CORPORATION ST					
CORPORATION STREET ACQUISITIONS	750		-750		
FLOOD ALLEVIATION					
FLOOD ALLEVIATION SCHEME		12	12		
DON BRIDGE/OLD GRAFTON BRIDGE	46	123	77		
SHEFFIELD ROTHERHAM WILDLIFE TRUST		4	4		
CHANNY BRIDGE FLOOD DEFENCE	670	300	-370	412	
MAGNA & DINNINGTON BIC					
MAGNA BUSINESS INCUBATION	134	134			
DINNINGTON BUSINESS INCUBATION CENTRE		57	57		
WESTGATE DEMONSTRATOR PROJECT					
WEIRSIDE PUBLIC REALM	3,298	55	-3,243		
ALL SAINTS IMPROVEMENT		112	112	219	
ECONOMIC REGENERATION					
BELLOWS ROAD	1,500	1,544	44		
EDS ECONOMIC REGEN CAPITAL PROGRAMME	8,968	3,371	-5,597	1,219	45

SOURCES OF FUNDING	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
SUPPORTED CAPITAL EXPENDITURE (CAPITAL)					
SUPPORTED CAPITAL EXPENDITURE (REVENUE)		7	7		
GRANTS AND CONTRIBUTIONS	7,267	2,662	-4,605	276	45
REVENUE CONTRIBUTION		76	76	219	
USABLE CAPITAL RECEIPTS					
PRUDENTIAL BORROWING	1,701	628	-1,073	724	
EARMARKED RESERVES					
MAJOR REPAIRS ALLOWANCE					
OVERPROGRAMMING C/FWD					
EDS ECONOMIC REGEN CAPITAL PROGRAMME	8,968	3,371	-5,597	1,219	45

EDS ASSET MANAGEMENT AND PRIORITY A CAPITAL PROGRAMME 2010/11 - 2012/13
FINANCIAL SUMMARY STATEMENT

CAPITAL INVESTMENT	ESTIMATED SPEND AND FUNDING STATEMENT				
	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
Asset Management					
ASTON CUM AUGHTON CSC	100	650	550		
RAWMARSH CSC	6,281	2,250	-4,031	4,145	
Priority A					
PRINCIPAL ROAD NETWORK	1,500	1,846	346		
HELLABY DEPOT	957	3,150	2,193		
TOWN CENTRE DESIGN WORK	140	370	230		
RIVERSIDE HOUSE	5,100	5,495	395	10,905	
ACCESS IMPROVEMENT PROGRAMME	200	50	-150		
DONCASTER GATE PROCMT/CAPITAL		13	13	12	
TOWN HALL REFURBISHMENT	1,970	2,121	150		
ERIC MANNS REFURBISHMENT		35	35		
REPLACEMNT/UPGRADE STREET LGHT		650	650	650	650
GUEST AND CHRIMES SITE		2,618	2,618		
EDS ASET MAN / PRIORITY A CAPITAL PROGRAMME	16,248	19,248	2,999	15,712	650

SOURCES OF FUNDING	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
SUPPORTED CAPITAL EXPENDITURE (CAPITAL)					
SUPPORTED CAPITAL EXPENDITURE (REVENUE)					
GRANTS AND CONTRIBUTIONS	4,781	3,729	-1,052	2,409	
REVENUE CONTRIBUTION		109	109		
USABLE CAPITAL RECEIPTS					
PRUDENTIAL BORROWING	11,467	15,410	3,943	13,304	650
EARMARKED RESERVES					
MAJOR REPAIRS ALLOWANCE					
OVERPROGRAMMING C/FWD					
EDS ASET MAN / PRIORITY A CAPITAL PROGRAMME	16,248	19,248	2,999	15,712	650

CULTURE AND LEISURE CAPITAL PROGRAMME 2010/11 - 2012/13
FINANCIAL SUMMARY STATEMENT

CAPITAL INVESTMENT	ESTIMATED SPEND AND FUNDING STATEMENT				
	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
KEPPELS COLUMN		6	6		
MOWBRAY GARDENS LIBRARY		38	38		
MALTBY JSC CAR PARK		77	77		
WHITE CITY LAUGHTON COMMON	51	51			
CLIFTON PARK-URBAN RESTORTN		597	597		
BOSTON PARK	792	1,633	841		
WHARF ROAD, KILNHURST	5	5			
ULLEY RESERVOIR REHABILITATION	1,000	1,116	116		
PLAY PATH RHAM ADVENTURE PLAY		81	81		
WATH LIBRARY RE-WIRE		18	18		
THRYBERGH RESERVOIR STRAT MAIN	50	53	3	50	
MALTBY LIBRARY - EXTERNAL WORKS		45	45		
DOVECOTE GALLERY AT CLIFTON PARK MUSEUM	55	56	1		
CATCLIFFE GLASS CONE		47	47		
THRYBERGH CP - EXTENSION		64	64		
THRYBERGH CP - SHOWERS REFURB		80	80		
CIVIC THEATRE ESSENTIAL REFURBISHMENT		50	50		
BRINSWORTH LIBRARY	500	500			
WOODSEATS LIBRARY	176	176			
CULT AND LEISURE CAPITAL PROGRAMME	2,629	4,694	2,064	50	

SOURCES OF FUNDING	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
	SUPPORTED CAPITAL EXPENDITURE (CAPITAL)				
SUPPORTED CAPITAL EXPENDITURE (REVENUE)					
GRANTS AND CONTRIBUTIONS	56	1,421	1,365		
REVENUE CONTRIBUTION					
USABLE CAPITAL RECEIPTS	106	292	186	50	
PRUDENTIAL BORROWING	2,467	2,981	513		
EARMARKED RESERVES					
MAJOR REPAIRS ALLOWANCE					
OVERPROGRAMMING C/FWD					
CULT AND LEISURE CAPITAL PROGRAMME	2,629	4,694	2,064	50	

SUMMARY EDS CAPITAL PROGRAMME 2010/11 - 2012/13

TOTAL EDS EXPENDITURE	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
	37,822	37,078	-744	21,499	9,885

SOURCES OF FUNDING	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
SUPPORTED CAPITAL EXPENDITURE (CAPITAL)	569	0	-569	0	0
SUPPORTED CAPITAL EXPENDITURE (REVENUE)	2,516	2,443	-73	0	0
GRANTS AND CONTRIBUTIONS	18,161	13,556	-4,605	7,201	8,302
REVENUE CONTRIBUTION	0	185	185	219	0
USABLE CAPITAL RECEIPTS	289	292	4	50	0
PRUDENTIAL BORROWING	16,287	20,603	4,314	14,028	1,583
EARMARKED RESERVES	0	0	0	0	0
MAJOR REPAIRS ALLOWANCE	0	0	0	0	0
OVERPROGRAMMING C/FWD	0	0	0	0	0
TOTAL EDS FUNDING	37,822	37,078	-744	21,499	9,885

NEIGHBOURHOOD SERVICES CAPITAL PROGRAMME 2010/11 - 2012/13
FINANCIAL SUMMARY STATEMENT

CAPITAL INVESTMENT	ESTIMATED SPEND AND FUNDING STATEMENT				
	2010/11	2010/11	2010/11	2011/2012	2012/13
	OE	£'000s	VAR	£'000s	£'000s
Adult Services					
ADULT'S MODERNISATION STRATEGY	221	136	-85		
ASSISTIVE TECHNOLOGY (PCT)		221	221		
ASSISTIVE TECHNOLOGY (RMBC)		88	88		
IMPROVING THE ENVIRONMENT IN RESIDENTIAL CARE		5	5		
ADDISON DAY CENTRE/PARKHILL LODGE		2	2		
SUPPORTED LIVING	3	9	6		
ADDISON DAY CENTRE ALTERATIONS		24	24		
ADDISON DAY CENTRE ALTERATIONS - PHASE 3		8	8		
CEDAR HOUSE		12	12		
MENTAL HEALTH SUPPORTED CAPITAL EXPENDITURE	214	200	-14		
SOCIAL CARE IT INFRASTRUCTURE CAPITAL GRANT	98	62	-36		
ADULT SOCIAL SERVICES SINGLE CAPITAL POT	230	100	-130		
TREEFIELDS REFURBISHMENT		67	67		
TRANSFORMATION IN ADULT SOCIAL CARE CAPITAL GRANT		173	173		
HOUSING INVESTMENT PROGRAMME					
DECENT HOMES PHASE 2					
REFURBISHMENT	8,240	9,735	1,495	6,100	6,000
DH WORK - NON-TRADITIONAL PROPERTIES		915	915		
DH WORK - TIED TENANCIES		70	70		
WINDOWS	5,000	5,000		500	250
ENVIRONMENTAL WORKS	5,400	4,668	-732	500	694
DECENT HOMES VOID PROGRAMME	1,500	1,500	0	1,500	1,500
CAPITAL MANAGEMENT FEE	1,679	1,798	119	936	948
OTHER DECENT HOMES SCHEMES					
REPLACEMENT OF CENTRAL HEATING		700	700	500	500
NON-TRADITIONAL EXTERNAL INSULATION FAÇADE	700		-700	600	1,027
ELECTRICAL BOARD & BOND		50	50	60	60
CO METERS TO VULNERABLE PROPERTIES	50	25	-25	25	25
REPLACEMENT OF COMMUNAL DOORS (HIGH SECURITY)	25		-25	300	250
OTHER CAPITAL PROJECTS					
COMMUNITY CENTRE IMPROVEMENTS (5 YR PROG)				350	350
ASBESTOS REMOVAL				82	87
FLAT DOOR REPLACEMENT				600	522
DISTRICT HEATING CONVERSIONS	200	200		300	300
DISABILITY DISCRIMINATION ACT WORKS	100	100			
ONE-OFF PROPERTIES	400	400		200	200
VICTIM SUPPORT/SAFER HOMES SCHEME	50	50			
EPC IMPROVEMENTS				410	410
ENERGY PERFORMANCE CERTIFICATES	75	75		75	75
CAPITALISED REVENUE REPAIRS	60	60		60	60
FLOOD COSTS					
FAIR ACCESS TO ALL					
DISABLED FACILITIES GRANT (PRIVATE SECTOR)	1,478	1,586	108	1,508	1,204
DISABLED ADAPTATIONS (PUBLIC SECTOR)	1,800	1,800		1,900	1,800
REGENERATION/NEIGHBOURHOOD RENEWAL					
HOME ASSISTANCE LOANS	61	61		31	70
MALTBY TRANSFORMATIONAL CHANGE	165	255	90	800	800
DINNINGTON TRANSFORMATIONAL CHANGE	602	829	227	1,400	1,400
RURAL & WEST BASELINE REPORT		5	5		
PRIVATE SECTOR INTERVENTION	410	573	163	400	400
THURCROFT	158	125	-33		
PATHFINDER PROJECTS	2,479	2,542	63		
NON-TRADITIONAL INVESTMENT	1,850	2,764	914	1,649	1,942
SHELTERED HOUSING MODIFICATIONS	480	575	95		
GARAGE SITE INVESTMENT	100	100		200	200
OTHER PUBLIC SECTOR					
RESEARCH & INFORMATION	50		-50		
KEY CHOICES PROPERTY SHOP		4	4		
BOND/RENT IN ADVANCE		50	50	50	50
HCA NEW BUILD					
WOOD STREET/SCHOOL STREET PHASE 1	4,356	4,066	-290	146	

NEWLAND AVE/STONE PARK CL/ALBERT RD PHASE 2	3,300	2,924	-376	1,124	
ALBANY ROAD/ROTHERVIEW RD PHASE 3		4,236	4,236	2,863	
GROWTH PROGRAMME					
GROWTH PROGRAMME ACQUISITIONS		1,235	1,235		
EQUITY LOAN SCHEME		103	103		
NEIGHBOURHOODS NON-HIP PROGRAMME					
AMBERDALE DEVELOPMENTS		85	85		
GREASBROUGH CEMETERY DEVELOPMENT			0		
AIR QUALITY GRANT		31	31		
CONTAMINATED LAND GRANT		1	1		
SAFER STRONGER COMMUNITIES FUND	82	64	-18		
LANDFILL SITES	919	391	-528	546	
N'HOOD SERVICES CAPITAL PROGRAMME	42,536	50,857	8,322	25,716	21,124

SOURCES OF FUNDING	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
SUPPORTED CAPITAL EXPENDITURE (CAPITAL)	328	100	-228	0	0
SUPPORTED CAPITAL EXPENDITURE (REVENUE)	10,003	9,545	-458	0	0
GRANTS AND CONTRIBUTIONS	9,340	13,874	4,534	5,432	3,348
REVENUE CONTRIBUTION	2,500	2,500	0	2,000	2,500
USABLE CAPITAL RECEIPTS	384	3,200	2,816	481	570
PRUDENTIAL BORROWING	5,314	6,361	1,047	3,356	0
EARMARKED RESERVES	0	0	0	0	0
MAJOR REPAIRS ALLOWANCE	14,667	15,277	610	13,511	13,758
OVERPROGRAMMING C/FWD	0	0	0	936	948
N'HOOD SERVICES CAPITAL PROGRAMME	42,536	50,857	8,322	25,716	21,124

FINANCIAL SERVICES CAPITAL PROGRAMME 2010/11 - 2012/13
FINANCIAL SUMMARY STATEMENT

CAPITAL INVESTMENT	ESTIMATED SPEND AND FUNDING STATEMENT				
	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
ICT STRATEGY	4,096	3,409	-687	1,412	
VOLUNTARY REGISTRATION OF LAND HOLDINGS		1	1		
DEFINE WEB STRATEGY	70	35	-35	35	
MICROSOFT LICENCES		20	20		
DIGITAL REGION - SUPERFAST BROADBAND	1,432	2,000	568		
TECH REFRESH		745	745	745	745
FINANCIAL SERVICES CAPITAL PROGRAMME	5,598	6,210	612	2,192	745

SOURCES OF FUNDING	2010/11 ORIGINAL £'000s	2010/11 REVISED £'000s	VAR	2011/2012 £'000s	2012/13 £'000s
	SUPPORTED CAPITAL EXPENDITURE (CAPITAL)				
SUPPORTED CAPITAL EXPENDITURE (REVENUE)					
GRANTS AND CONTRIBUTIONS		50	50		
REVENUE CONTRIBUTION	30	260	230	230	230
USABLE CAPITAL RECEIPTS					
PRUDENTIAL BORROWING	5,568	5,899	332	1,962	515
EARMARKED RESERVES					
MAJOR REPAIRS ALLOWANCE					
OVERPROGRAMMING C/FWD					
FINANCIAL SERVICES CAPITAL PROGRAMME	5,598	6,210	612	2,192	745

ROTHERHAM BOROUGH COUNCIL

1.	Meeting:	Cabinet
2.	Date:	15th December 2010
3.	Title:	A57 Worksop Road / Sheffield Road Improvement M1 Junction 31 to Todwick Crossroads Ward 18 Wales and Ward 6 Holderness
4.	Directorate:	Environment and Development Services

5. Summary

This report outlines the strategic importance of the A57 Worksop Road Sheffield Road Major Highway Scheme Improvement, progress on which was suspended by the Government following the General Election in anticipation of the Comprehensive Spending Review (CSR). It outlines developments since late October 2010, following the CSR, the options available to the Council, including options for the scheme itself. It also sets out minor amendments to the scheme, revised scheme costs and associated quantified risks contained within the estimate together with potential sources of any other contingency funding. It seeks to gain Members' support 'for a best and final' offer to the Department for Transport (DfT) for an amended scheme that still has significant benefits at a lower cost than the scheme previously proposed.

6. Recommendations

- i) Members approve a 'best and final offer' bid to the DfT for the implementation of an amended scheme, with the bid to seek £12.7M funding from the DfT and £2.0M from the Council's own capital programme.**
 - ii) The agreement of the Mayor be sought to exempt this decision from the provisions of the call in procedure on the grounds that it is urgent. The best and final offer bid and documentation for this important scheme must be received by the DfT by 4th January 2011, necessitating submission before the Council closes for Christmas. Failure to submit the bid in time would be seriously prejudicial to the public interest as the scheme would be deleted from the DfT programme of supported schemes.**
-

7. Proposals and Detail

Background

The A57 Worksop Road – Sheffield Road Improvement Scheme consists of an improvement of the existing single carriageway to Department for Transport (DfT) dual carriageway standards, designed to accord with a de-restricted speed limit, including improvements to the intersections at Todwick Crossroads (A57/B6463) and the priority controlled A57/Goosecarr Lane junction, as illustrated on drawing no. 122/A57(T).51A/DM1, attached as Appendix A. The scheme incorporates pedestrian crossing facilities at appropriate points along the improvement and facilities for other vulnerable road users. The primary benefits of the scheme are to:

- a. reduce accidents
- b. improved access to Dinnington
- c. reduce congestion
- d. improve journey times
- e. assist with regeneration as part of the overall South Yorkshire Technology Corridor Strategic Economic Zone

The procedure of scheme assessment and approvals was suspended in June this year by the DfT in anticipation of the Comprehensive Review in October. All development work was therefore suspended and the planned local public inquiry into the Compulsory Purchase Order and Side Roads Order was postponed.

Prior to the suspension, the scheme was supported by the DfT and had Programme Entry status. The DfT recognised the economic and other benefits of the scheme and were prepared to invest some £12.77M of funding into the scheme. The Council had also pledged a contribution to the scheme of £2M. (Minute No. 131 of Cabinet held on 2 November 2005 approving £2M contribution from the Council's Capital Programme refers). These two funding sources together amounted to £14.77M. Following completion of detailed design, estimates for the scheme cost immediately prior June this year were £16.3M. It was anticipated that any eventual funding shortfall, then £1.53M, would be sought from the Geographic Programme funded by Yorkshire Forward.

Developments Since late October 2010

In a statement in late October by the DfT and contained in the paper 'Investment in Local Major Transport Schemes' (which followed announcements in the comprehensive spending review), the DfT set out its spending proposals and its prioritisation process for all major schemes being developed by local authorities. The A57 scheme was confirmed as being in the 'Supported Pool'; this is the highest ranking pool of schemes and the only scheme in South Yorkshire included in this category. It is understood that this is primarily in recognition of the scheme's benefit to cost ratio - currently around 10:1, i.e. the benefits to the public are 10 times the cost of implementing the scheme. The benefits are accrued through the improvement of a sub-standard single carriageway road carrying vehicular flows in

excess of its capacity, to a new dual carriageway designed to current standards resulting in:

- a. *User benefits*
- b. *Business benefits*
- c. *Accident benefits*
- d. *Emissions benefits*

These benefits are calculated to amount to over £160M hence demonstrating the true “value for money” of the scheme, and the DfT’s selection of the scheme for the Supported Pool.

In correspondence with the DfT in November, the DfT have asked the Council to submit a ‘best and final funding bid’ not later than 4 January 2011. The bid will set out the level of funding that the Council can provide for the scheme, the funding that is available via third party contributions, and therefore the funding that will be required from the DfT in order to deliver the scheme. The DfT are keen to stress that the Council must demonstrate that all reasonable efforts have been made to reduce costs and secure additional local and third party contributions. Any changes in scheme scope to achieve cost savings and value maximisation must be set out with the bid. If the bid is accepted by the DfT, the scheme will receive a revised and reactivated programme entry approval. This is expected to be in late January.

Reactivated programme entry will be on new terms, based on a fixed maximum DfT contribution. However, the process for funding approvals is streamlined and if accepted in January, the DfT will not require any further submissions in respect of scheme justification. The risk layer cost sharing mechanism under previous guidance will no longer apply. (see also section 9 below). Should the accepted tender price be lower than the estimate then adjustments (downwards) could be made to the DfT contribution.

Scheme Options Considered

Two scheme options were considered in detail, namely the existing scheme as was originally proposed, and an amended scheme with a 50 mph speed restriction and no subway, but with an at grade signal-controlled crossing in a similar location to the deleted subway. This latter option has a lower overall cost, but also a lower benefits to costs ratio (BCR), with the BCR reducing by about 1.5 points from a starting point of just above 10 for the original scheme. However, the amended scheme addresses some of the objections raised on the publication of the Compulsory Purchase Order and Side Roads Order last year. Scheme costs have been re-estimated following the DfT announcements, with the assistance of the Council’s strategic civil engineering partner, and this suggests that the previous scheme prices were approximately 5% too high.

The two options are summarised below:

Scheme Summary	Cost	Notes
70MPH and Subway	£15.5M	Original Scheme Planning Approved
50MPH and Signalised Crossing	£14.7M	Reduced Scheme Planning Amendment Required

All the main drivers – namely those of cost, BCR and ‘deliverability’ are effectively summarised in the table above. Discussion with DfT officers, although caveated as ‘not definitive guidance’, suggests that a BCR reducing by about 1.5 points would be unlikely to jeopardise the scheme. The BCR remains very high. However, the reduced scheme is not as deliverable as the original scheme as it requires an additional planning approval to support the amendments. Objections raised at the local public inquiry next year (for the CPO and SRO) may be reduced. Overall anticipated scheme costs – perhaps the key driver for both the DfT and the Council, especially in the absence of any funding from the Geographic Programme funded by Yorkshire Forward, are however almost £1M lower than for the original scheme.

Proposal

It is proposed that the Council submits to the DfT a “best and final” offer for an amended scheme with a 50mph speed limit and a signalised crossing at the position of the previously proposed subway, as illustrated on drawing no. 122/A57(T).51A/DM6 attached as Appendix B. It is considered that this scheme is the most affordable scheme, whilst maintaining the fundamental integrity of the project by retaining the majority of the benefits to be accrued. The scheme will also have a lower risk at construction stage due to the deletion of the subway. It is higher risk in the development stage due to the requirement to have planning approval for the amendments to the scheme. The reduced scheme has an estimated cost of £14.7M, and the Council’s “best and final offer” bid to the DfT is discussed fully below.

8. Finance

The reduced scheme has an estimated cost of £14.7M. This is based on construction during the financial years 2012/13 and 2013/14, with the pre-ordering of utility equipment diversions in April 2012. Comment from the DfT regarding the best and final offer, indicates that any requests for additional funds over those previously approved, in this case £12.77M, would not be looked on favourably. The Geographic Programme funded by Yorkshire Forward is no longer available. A £2M contribution from the Council, i.e. the same commitment as previously, means that the slightly reduced and amended scheme is affordable with both the Council and the DfT making almost identical contributions as previously. It is proposed that the Council’s best and final offer bid to the DfT be practically the same as the previous DfT commitment to the scheme, namely £12.7M

The funding for the proposed reduced scheme would therefore be as follows:

DfT contribution	£12.7M
RMBC contribution	£ 2.0M
Total	£14.7M

9. Risks and Uncertainties

As noted above, discussions have been held with the DfT regarding the reduction in BCR resulting from the amendments to the scheme, and particularly the effect that this may have on the schemes status within the 'Supported Pool'. Whilst the scheme continues to return a high BCR, and informal discussions with the DfT have been positive, there is a small risk that the Minister may not accept the revised scheme due to the reduction in the BCR value.

The amended scheme will require amendments to the existing planning approval granted in 2009. The risk remains that the CPO and SRO previously made towards the end of 2009, and which will require modifications, will not be confirmed at a local public inquiry still to be held. However, in the case of both the planning approval and the CPO, the amended scheme requires a reduced land take than that previously proposed due to the removal of the proposed subway from the scheme proposals.

All the risk of any overspend in the delivery of the scheme lies with RMBC, as does the risk of any Part 1 (Land Compensation Act 1973) claims subsequent to the scheme being completed, however this is now normal practice associated with the procurement of major highway schemes.

Included in the estimate is a quantified risk assessment figure of approximately £1.9M – effectively a contingency against increased cost. Furthermore a significant sum is included in the estimate for land acquisition including diminution in value/injurious affection and associated fees, for those properties that are directly affected by land acquisition.

The Council's strategic partner for civil engineering scheme has estimated the cost of the scheme since the DfT announcements and confirmed the cost estimates used in this estimate. They also indicate that other savings may be achievable at the time of tender when more time is available to look at alternatives to the specified materials and to undertake negotiations with land owners.

The estimated cost also includes an inflation element, even though market conditions for the construction industry are perceived to be very competitive (and likely to continue to be so in contrast to the current Retail Price Index and Consumer Price Index).

It is also intended to utilise the support and experience of South Yorkshire partners to ensure that the scheme is deliverable at this level of investment, both prior to construction and once construction is underway.

Ultimately however, the scheme is a major civil engineering project, and risks do remain. However, it is anticipated that with sound risk management procedures and

the quantified risk assessment figure, that these can be contained within the available budget.

10. Policy and Performance Agenda Implications

The scheme is a named major highway improvement scheme in LTP2 and accords with the aims and objectives of the Local Transport Plan in assisting the improved management of traffic, offering road safety benefits and supporting regeneration initiatives. The improvement supports the aims and objectives of the Traffic Management Act 2004 in reducing congestion and improving the free and safe movement of all traffic. The scheme will make a significant contribution to the Corporate and Community Plan themes, particularly the Achieving and Safe objectives.

11. Background Papers and Consultation

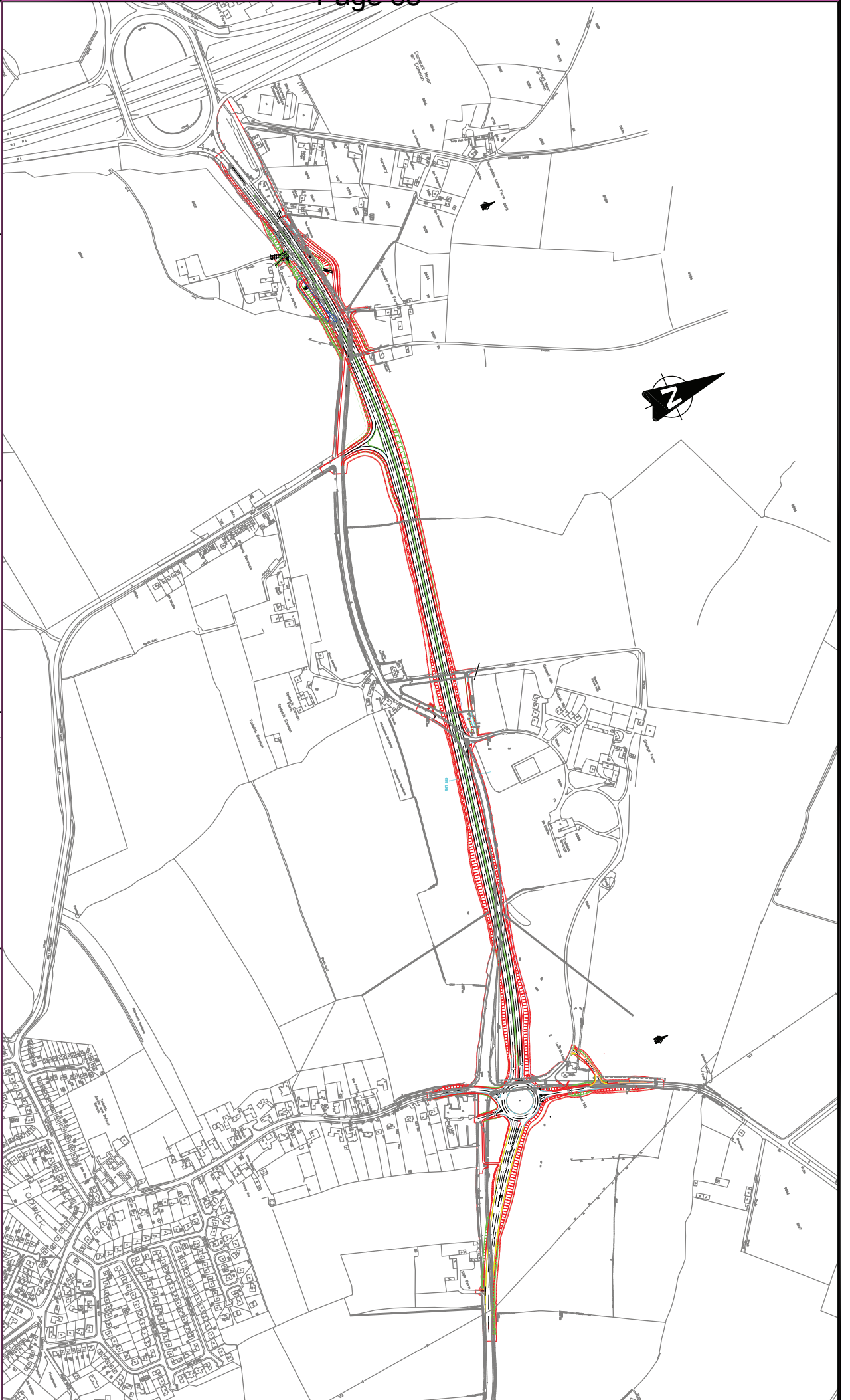
Legal Services and Financial Services have been consulted on, and approved, the content of this report.

South Yorkshire Local Transport Plan 2006 – 2011

Minute No. 131 of Cabinet held on 2 November 2005 approving £2M contribution from the Council's Capital Programme.

Minute No. 176 of Cabinet on 11th February 2009 reaffirming the need to progress the scheme and pursue the necessary CPO/SRO processes,

Contact Name: David Phillips, Principal Engineer, Highways, Streetpride Service, extension 2850, david.phillips@rotherham.gov.uk



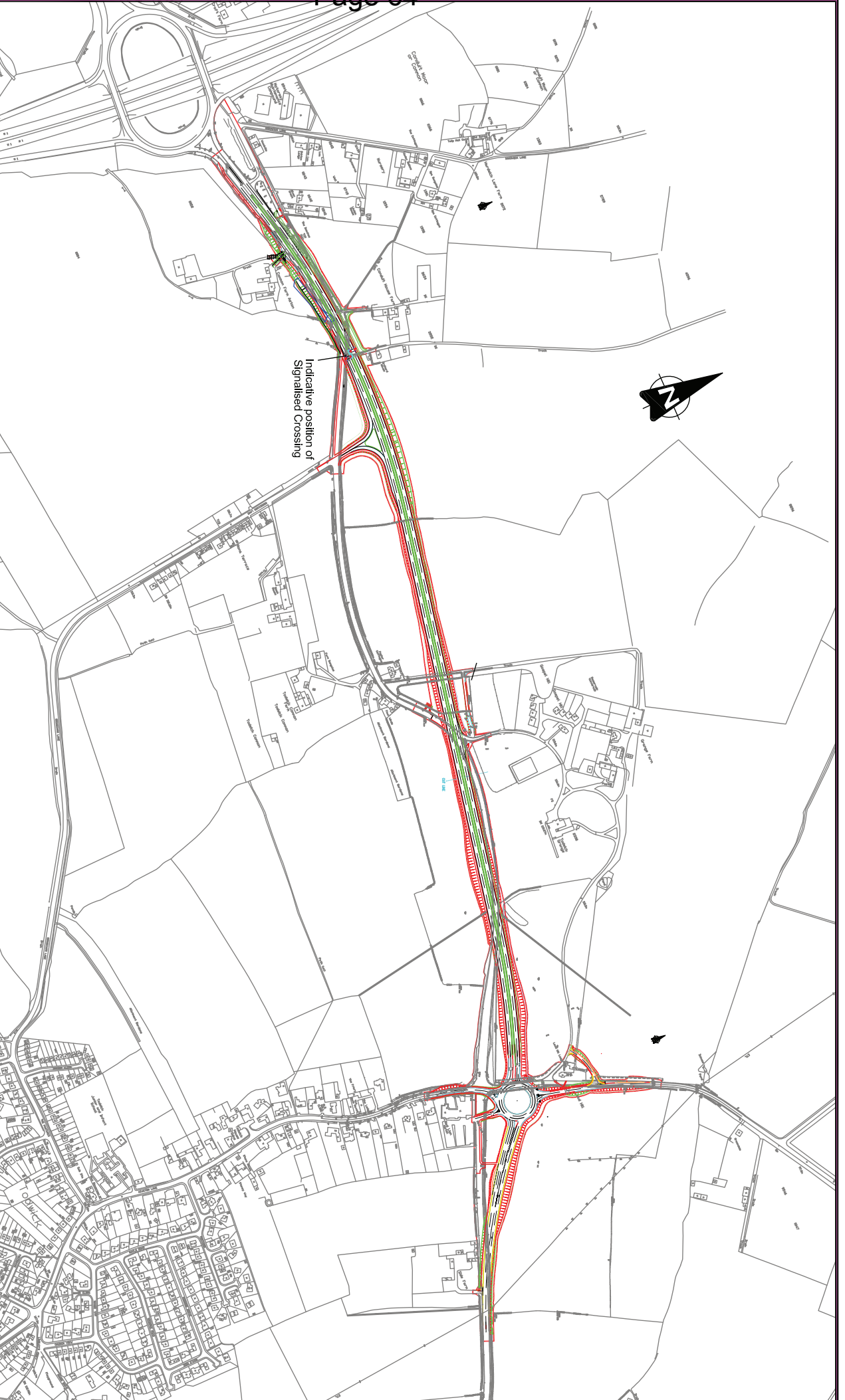
Strategic Director:
Karl Entwistle BSc (Hons) MPhil, MRTM

Rotherham Metropolitan Borough Council
Environment & Development Services
Bailey House, Rawmarsh Road,
Rotherham S60 1TD

Client:

Rev.	Description
A	Revised access from Todwick Road (B8463)
Jan. 2009	

Title			
A57 Workshop Road Improvement M1 Junction 31 to Todwick Crossroads Proposed Layout			
Drawn	Dwg. No.	Rev.	Scales
DTJM	122/A57(T)/51A/D/M1		#(x) Not to Scale
Date	Nov. 2008	Chd. by	



Indicative position of
Signalised Crossing



Rotherham Metropolitan Borough Council
Environment & Development Services

Strategic Director:
 Keith Entwistle BSc (Hons) MPhil, MTRP

Rotherham Metropolitan Borough Council
 Environment & Development Services
 Bailey House, Rawmarsh Road,
 Rotherham S60 1TD

Client:

Rev.	Description

<p>Title A57 Worksp Road / Sheffield Road Improvement M1 Junction 31 to Todwick Crossroads Alternative Design with Signalised Crossing and no Subway</p>	
<p>Dwg. No. 122/A57(T).51A/DWG</p>	<p>Rev. #</p>
<p>Drawn DTJM</p>	<p>Date Nov. 2010</p>
<p>Scales #</p>	<p>Not to Scale</p>
<p>Drawn</p>	<p>Chd. by</p>

ROTHERHAM BOROUGH COUNCIL – REPORT TO MEMBERS
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1.	Meeting:	Cabinet
2.	Date:	15 December 2010
3.	Title:	Submission of BDR Joint Waste Plan (Development Plan Document)
4.	Directorate:	Forward Planning, Environment & Development Services

5. Summary

The Barnsley, Doncaster & Rotherham (BDR) Joint Waste Plan has been produced by the three authorities in order to provide policies to determine planning applications for waste management facilities, as a Development Plan Document (DPD), which forms part of the Local Development Framework.

Full Council resolved that the formal Publication of the BDR Joint Waste Plan be approved, at the Council Meeting 27th October 2010, minute No. A60.

This formal Publication activates a statutory six week period during which only representations on the soundness of the DPD can be made. After this period, the regulations provide that the DPD should be submitted to the Secretary of State, together with any representations, to be considered by a government inspector who will hold an examination in public to decide if it is 'sound' (fit for purpose and meets statutory requirements). Local authorities are required to Publish the document they intend to Submit to the Secretary of State, under the premise that the Plan is considered sound at the time it is published. Planning officers from the three authorities consider that the Plan is sound and valid for Submission.

In order to facilitate the timely submission of the BDR Joint Waste Plan, it is requested that Cabinet recommend to Full Council, approval for the Submission of this DPD to the Secretary of State and the Planning Inspectorate.

6. Recommendation

That Cabinet recommend to Full Council approval of the formal Submission of the BDR Joint Waste Plan.

7. Proposals and Details

Background

The BDR Joint Waste Plan is a formal Development Plan Document which has already been subject to statutory public consultation and other stages of consultation with public and private bodies, to assist in its development. In addition to providing policies to inform the determination of planning applications, it also proposes to allocate four strategic sites of up to 5 hectares (12 acres), for the development of larger scale waste management centres and to encourage the co-location of similar facilities from the waste industry.

Waste management is a significant issue facing Barnsley, Doncaster and Rotherham Councils. Approximately 1.3 million tonnes of waste are generated by households and businesses annually and this figure is increasing each year. A large proportion of BDR's municipal waste is currently sent to landfill sites but this cannot continue because:

- Landfill is generally harmful to the environment because as it decays it releases greenhouse gases into the atmosphere.
- Valuable resources such as plastics, metals and liquids, that could potentially be recycled, are being lost.
- The government has set challenging targets to increase recycling and send less waste to landfill. Severe financial penalties will be incurred by Councils if these targets are not achieved.
- More environmentally friendly waste management practices are emerging, such as waste minimisation, recycling, composting and energy recovery.

Proposal

(The BDR "Joint Waste Plan Publication Document" is available on the internet at: <http://www.rotherham.gov.uk/wastedpd> > Downloads > Joint Strategic Waste Plan > Joint Waste Plan).

As a Planning Authority, we are required to develop policies to help deliver sustainable waste management by providing sufficient opportunities for new waste management facilities: of the right type, in the right place, and at the right time: (National Planning Policy Statement 10).

The Barnsley, Doncaster & Rotherham Joint Waste Plan has been developed by the three authorities working together to produce designated sites and policies to deal with planning applications for all types of waste management facilities. Central government encourages joint working in this matter, particularly where cross-boundary movement of waste occurs.

The BDR Joint Waste Plan provides criteria based policies for the determination of planning applications for all types of waste operations, including recycling, recovery, treatment and disposal.

It also proposes the designation of 4 sites for strategic waste management facilities at the following locations:

1. Sandall Stones Road, Kirk Sandall, Doncaster. – This site already has planning permission for waste facilities.
2. Hatfield Power Park, Stainforth, Doncaster. – This site already has planning permission for waste facilities.
3. Bolton Road, Manvers, Rotherham. – The site is proposed by the BDR Waste Management Departments for the siting of a Private Finance Initiative funded (PFI) municipal waste treatment plant. This will require a full planning application and be subject to planning permission from the Rotherham Council Planning Board.
4. Corus (Tata) Engineering Steels, Aldwarke, Rotherham. – The total area of the Corus Steels Complex is around 150 hectares, and Corus have proposed an area of 5 hectares to the rear of the working plants, for a waste management facility. This will require a full planning application and be subject to planning permission from the Rotherham Council Planning Board.

The four sites have been chosen on the basis of their performance against a range of criteria, such as, proximity to urban areas, transport routes, deliverability and sustainability appraisal. These brownfield sites are located on industrial or employment land with access to the main transport network.

The BDR Joint Waste Plan also proposes to safeguard important existing facilities to protect them from being changed to other uses. The aim is to prevent the loss of waste management sites and to guard against the loss of treatment capacity in BDR, (e.g. Sterecycle Ltd at Templeborough which currently takes 70,000 tonnes of municipal waste from BDR).

Previous Consultation

As part of the process a range of options have been considered in the preparation of the BDR Joint Waste Plan. These initial options and subsequent versions of the Plan have been subject to various stages of consultation, both formal (written/statutory) and informal (events open to the public):

- **'Issues and Options' report** - (February - March 2008) which included a long list of 54 potential strategic sites and the accompanying sustainability appraisal scoping report.

- **‘Towards Publication’ report** - (November 2008 – January 2009) which set out emerging policy approaches and a reduced list of 35 potential strategic sites.
- **Public Events and Stakeholder/Waste Industry Workshops** – Several events held during 2009 and 2010, including public events at Manvers, Bolton-upon-Deerne, Hatfield, Stainforth and Dalton near to the proposed strategic sites.
- **Consultation on the Pre-publication Joint Waste Plan** –(June – August 2010) which set out the final draft version of the Plan with its policies and four strategic sites identified. This also included events open to the public at venues near to the strategic sites.
- **Local concerns for Manvers and Hatfield:** Local residents, particularly from Bolton-upon Deerne and Hatfield, raised objections to allocating Manvers and Hatfield Power Park as strategic waste sites. The main concerns relate to traffic, air pollution, health, safety (i.e. accidents), visual impact (i.e. loss of views) and reduced property prices (the latter not being a planning matter). Many of these points have been raised and considered previously, and would be addressed in detail through the planning application process, with the Plan providing a framework for this. The approach for the BDR Joint Waste Plan is to identify strategic sites in order to comply with national policy and to maximise flexibility for investment within the sector. Therefore four strategic sites have been identified with reasonable chances of delivery.

Next stages:

If the BDR Joint Waste Plan is approved by Cabinet and Full Council for Submission, it will be subject to a 6 week period of statutory consultation, during which it can be challenged on the grounds of its “soundness” as a Development Plan Document, i.e. that it is the most appropriate strategy, founded on a robust and credible evidence base; and it is deliverable, flexible and able to be monitored. Only minor editorial changes to the document are allowed at this time. Ultimately, it will be submitted to government to be examined for “soundness” by an Independent Inspector from the Planning Inspectorate. If the Inspector’s Report is favourable, the BDR Joint Waste Plan will then be recommended to Full Council for formal adoption.

8. Finance

There are no direct financial implications from this report, although continuing to ensure the timely preparation of this DPD will accrue efficiency savings and improved receipts under Government grant incentives.

9. Risks and Uncertainties

(a) The publication and subsequent submission of this document to the Secretary of State is intended to update the Council's policies for waste management planning applications, which currently rely on the saved policies of the Unitary Development Plan (UDP). It will also provide strategic sites for the provision of waste management facilities during the timeframe of the Local Development Framework to 2026. It will attempt to avoid the uncertainty of waste planning applications in other areas, by promoting the potential for waste facilities at the strategic sites, subject to the policies in the BDR Joint Waste Plan.

The Waste Management Departments of Barnsley Doncaster & Rotherham (BDR), have a history of working together and are currently involved in a project to deal with the municipal waste from the three authorities. This proposes to use Private Finance Initiative (PFI) funding, to procure the management of municipal waste by a commercial operator at the Bolton Road Site, Manvers, Wath-upon-Dearne. The BDR Joint Waste Plan will provide the framework for determining a waste planning application on this site, but if not adopted, any planning application would be determined in accordance with the UDP.

(b) The new Coalition Government has embarked upon a review of the current planning system and the regulations for determining planning applications may be subject to change. However, recent guidance to local planning authorities from the Coalition Government is that: *"The abolition of Regional Strategies will provide a clear signal of the importance attached to the development and application of local spatial plans, in the form of Local Development Framework Core Strategies and other Development Plan Documents."*

10. Policy and Performance Agenda Implications

The publication and subsequent adoption of the BDR Joint Waste Plan will contribute to the Council's cross-cutting theme of Sustainable Development by increasing the recycling and recovery rates for waste and reducing the amount of waste going to landfill. This will ultimately reduce the amount of greenhouse gases being released into the atmosphere and reduce the negative impacts of greenhouse gas emissions. Sustainability Appraisal has been carried out at each stage of the development of the BDR Joint Waste Plan.

11. Background Papers and Consultation

BDR Joint Waste DPD Issues and Options (Mar 2008)
BDR Joint Waste DPD Towards the Publication (Oct 2008)
BDR Further Consultation Report - (Jan 2009 – Dec 2009)
BDR Joint Waste Plan – Pre-publication Consultation (June 2010)

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ROTHERHAM BOROUGH COUNCIL – REPORT TO CABINET
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1.	Meeting:	Cabinet
2.	Date:	15th December 2010
3.	Title:	Planning for the 2011 Census
4.	Directorate:	Chief Executive's

5. Summary

The next UK Census will take place on 27th March 2011. The Office for National Statistics (ONS) is working in partnership with local authorities to benefit from their knowledge of local areas. Rotherham MBC can help ONS to achieve the highest possible coverage in Borough which will improve the accuracy of local statistics and maximise Government funding determined by census data.

The 2011 Census will offer online completion for the first time, as well as postal response. ONS has begun recruiting staff who will work on the Census with local agencies and communities to maximise response from those who have difficulty in completing the form, or who otherwise do not respond.

Rotherham MBC and partner agencies are supporting the Census Area Manager to make use of local knowledge, experience and additional sources of data to ensure the success of the 2011 Census.

6. Recommendations

Cabinet is asked to:

- a) **Note the importance of the 2011 Census to local intelligence and funding, and contribution which the Council and partners can make to its success locally.**
- b) **Note the key role which the Council and local partners can play in promoting the Census, maximising coverage and thereby ensuring the accuracy of data for planning and funding purposes.**
- c) **Agree that Rotherham MBC work with ONS and local partners as set out in the Draft Census Partnership Plan, summarised in sections 7.5 and 7.6 of this report.**
- d) **Agree that this report be referred to PSOC.**

7. Proposals and Details

7.1 Background

There has been a national Census in England and Wales every 10 years since 1801, with the exception of 1941. The Census is the only national survey of the entire population and unlike other surveys is compulsory under the 1920 Census Act.

The Census is required to provide consistent detailed information about the population at national, regional, local authority and small area level. Census data is used widely at all levels of government to allocate resources, plan investment and services, guide policy development and benchmark equalities. The Census also provides a reliable baseline for population estimates for the years between each Census and for future projections.

The Census provides extensive data down to very small areas of 125 households (Output Areas), giving details about age structure, family structures, socio-economic characteristics and denominators for calculating rates from other statistics.

7.2 Maximising Response

The Census is unique in being a survey of the entire national population or as near as possible to this target. ONS have learned from the mistakes made in the 2001 Census and are determined to ensure that they do not recur in 2011, particularly the under count of inner city populations, the oldest age groups and some BME groups.

Growing challenges facing ONS are the increased mobility & migration of the population, rising numbers aged over 85 (often living alone), complexity of family structures & living arrangements, new communication channels, gated communities and growing mistrust of authority. Response rates to other surveys have been falling and younger people are least willing to comply.

ONS will estimate the non-response to the Census using a post-Census survey to identify the characteristics of those missed. This will then be used to increase the population represented in the data, if required, through a process called imputation.

7.3 Census Content & Topics

Population & Usual Residence

The Census will count usual residents and residents of second homes if occupied for at least 30 days a year. Address of place of study is required for students. Migrants will be counted but not classed as usually resident unless resident for over six months. The Census will take account of civil partnerships as well as marriage. There will be a number of additional or modified questions in 2011 compared to the 2001 Census, which will provide more detailed and relevant information as follows:

Housing

- The number of **bedrooms** will be asked for the first time ever to provide a better measure for overcrowding and under-occupancy.
- The type of central heating will be asked for the first time, useful for planning energy efficiency measures.

National Identity

National identity will be asked for the first time with the following options:

- English
- Scottish
- Welsh
- Northern Irish
- British
- Other

Ethnicity

Ethnicity will be asked as in 2001 with some changes in group description as follows:

- White English / Welsh / Scottish / Northern Irish / British
- Gypsy & Irish Traveller (grouped under White)
- Arab (useful for Yemenis) (grouped under Other Ethnic Group)
- Mixed / multiple ethnic groups (not Mixed or Dual Heritage)
- Black / African / Caribbean / Black British
- Chinese will be grouped under Asian / Asian British

Language

English language proficiency (spoken) will be asked for the first time.

Health

There will be five categories of General Health instead of three.

Long term illness will be updated to the **DDA** definition, asking:

- “Are your day-to-day activities limited because of a health problem or disability which has lasted, or is expected to last, at least 12 months?”

The question on carers will be asked again (after successful lobbying).

Migration

Address one year ago will be asked. Those born outside the UK will be asked what month & year they arrived. People will be asked what passport(s) they hold and intended length of stay if they intend to return to their home country.

2011 Census Data

Data from the 2011 Census will provide the richest source of national and local statistical data ever published in the UK. As with the 2001 Census, the data will be made available free of charge through the ONS online service Neighbourhood Statistics and other means. The first wave of data from the 2011 Census will be made available to users in September 2012 with further releases in 2013.

Individual Census returns will be retained in confidence for a hundred years after which they will form a resource for historians and research into ancestry.

7.4 Census Operation

The UK Census will involve approximately 60 million people in 24 million households and in Rotherham will involve an estimated 256,000 people in 112,000 households. Census forms will be posted to all known residential addresses from 7th March 2011 and people can either fill them in and post back or complete online.

Where there is no response, Census Collectors will be sent to knock on the relevant doors from 6th April to encourage people or help them if they have difficulty. ONS is employing 35,000 temporary staff to conduct the Census, mainly to collect forms from households. Over a hundred temporary staff are to be employed in Rotherham, many in collection roles suitable for those employed for the annual Electoral Canvass.

A Census Area Manager (CAM), Michael Whetton, has been appointed to manage Census operations in Rotherham and Doncaster through a team of Census Co-ordinators currently being recruited.

A Census Rehearsal involving 135,000 households took place in 2009 to test the Census fieldwork. The lessons learned have helped to refine the process and clarify the types of contribution which local authorities and other organisations can make.

7.5 Contribution by Rotherham MBC

In 2009, every local authority was asked to nominate two officers to liaise with ONS about the 2011 Census.

Matt Gladstone was nominated as the **Census Liaison Manager** (CLM) to lead the Council's contribution and ensure that assistance is provided as required.

Miles Crompton was nominated as the **Assistant Census Liaison Manager** (ACLM) to work directly with the Census Area Manager (ONS) to plan for and manage the Census, and work with local officers and partners who can also provide assistance.

A number of other officers whose expertise is likely to be needed (media, electoral, LLPG, community involvement, equality & diversity, housing, mapping) have been identified and in some cases already been involved.

A Draft Census Local Partnership Plan for Rotherham has been developed by the ACLM and CAM to set out the contributions which the ONS, Council and local partners will make, which has been approved by the CLM. The Draft Plan is based on an ONS template which has been customised with information to create a Rotherham Census Partnership Plan. The Plan will deliver communications with the public in general and engagement with the main 'Hard to Count' groups. The communication activity will encourage participation the Census and offer assistance with Census completion where required. Further work will be undertaken to complete the Draft Plan over the next few months. Areas where the Council can contribute are:

Address Register

- The Local Land & Property Gazetteer (LLPG) Custodian (Pat Creswell) has already helped to ensure the accuracy of the 2011 address list.
- EDS (Planning) has Identified new housing sites likely to be completed or part completed by March 2011.
- Address verification & location for field operations has been completed.

Enumeration and Intelligence

- Identify target areas for collection where response rates are known to be low from the Electoral Canvass (Electoral Services)
- Identify areas better suited to hand delivery of forms
- Supply information on neighbourhood characteristics which may affect response rates e.g. BME communities and community languages (ACLM)
- Identify any difficult locations where lone collectors may be in danger

Community Engagement

- Assist in developing a strategy for community liaison (ACLM)
- Briefings for Elected Members (Scrutiny)
- Develop a community contact list of organisations & individuals (ACLM)
- Identify and assist in engagement with 'hard to reach' groups such as new BME communities, homeless, very elderly (ACLM)

Recruitment and Logistics

- Promote field staff job opportunities and encourage/identify potential applicants (via Vacancies Website and Electoral Services)
- Investigate the possibility of offering office/training accommodation and/or storage space for local supplies of materials and equipment (ACLM)

Communications and Publicity

- Identify potential local media (CX Comms)
- Reserve space in Rotherham News & other Council publications (CX Comms)
- Publicise and encourage completion on Council website
- Advise/assist the public with queries and direct them to online help resources

Elected Members can be good ambassadors for the Census and their involvement will be vital. It is proposed that this report be considered at PSOC and Members briefed well in advance of Census Day.

7.6 Contribution from Rotherham Partner Organisations

Communication and engagement with local communities can be greatly enhanced by working with local organisations to reach target groups in the population. Key contacts outside the Council have been identified which can assist with engaging with those people or groups at highest risk of being missed in the Census or who will need assistance in completing the form. Priority groups in Rotherham are older people aged 80+, the Roma community, Black African communities (esp. French speaking) and the Pakistani / Kashmiri community. The CAM has already held initial meetings with the following local organisations:

- Rotherham 2010
- Age Concern Rotherham
- Rotherham Citizen Advice Bureau (CAB)
- Rotherfed
- Rotherham Ethnic Minority Alliance (REMA)
- Roma Khamoro Project (Unity Centre)
- GROW Project

The Census operation will be a partnership between ONS, RMBC and the above listed organisations. RMBC and REMA are already seeking to raise awareness amongst BME communities through Rotherham Ethnic Communities Network, the Mosque Liaison Group and Eastern Air on BBC Radio Sheffield.

Community completion events will be planned to take place in March and April 2011 at community centres, mosques, churches and similar venues where local volunteers can assist, particularly where there are language difficulties. However, it is important to note that completed Census forms can only be handed in to Census (ONS) staff, not RMBC or other staff and that a Census Co-ordinator should therefore be in attendance at any community event to receive the forms.

Organising and liaising with a large temporary workforce presents some difficulties for the ONS Census Manager. Arrangements are being made with SY Fire & Rescue to use community rooms at three local fire stations for Census staff meetings. In addition meeting rooms in Council or other partner organisations may be needed.

8. Finance

The 2011 Census will cost the Government £480 million but there will be no direct cost to Rotherham MBC. During 2010 and 2011 there will be in-kind contributions through officer time to support preparation for and implementation of the Census.

9. Risks and Uncertainties

The risks involved with the Census largely relate to response rate and how accurately the data represents the actual population which are the responsibility of ONS. There is a risk to Rotherham MBC from an under-count of population because a large amount of Revenue Support Grant is based on Census data. It is therefore in the interests of the Council to assist in maximising Census coverage locally.

10. Policy and Performance Agenda Implications

The Census is used to inform policy development through profiling, social trends and needs assessments. It is important to update those which are currently based on the 2001 Census as they are becoming increasingly unreliable as a source of information for current and future decisions. Performance measures depend on the Census to provide denominators for population and to re-base population estimates. Without accurate population denominators, many population linked indicators such as health, employment and crime rates cannot be calculated.

11. Background Papers and Consultation

2011 Census White Paper, December 2008

2011 Census Order, December 2009

2011 Census Regulations, March 2010

ONS Consultation with Regional Chief Executives, May 2009

Draft Rotherham Census Local Partnership Plan, September 2010

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ROTHERHAM BOROUGH COUNCIL – REPORT TO Cabinet

1.	Meeting:	Cabinet
2.	Date:	15th December 2010
3.	Title:	Rotherham Renaissance Ltd
4.	Directorate:	Corporate Services

5. Summary

The former Council representative (and former Chief Executive) Mike Cuff resigned from this post on the 10th August 2009. It is recommended that the current Chief Executive Mr Martin Kimber be appointed to the Board of Directors as the Council representative.

6. Recommendations

That the Chief Executive, Martin Kimber, act as the Council's representative.

7. Proposals and Details

It has previously been agreed by Cabinet that the Council, as shareholder should appoint one person as its Authorised Representative, who could represent the Council at the meetings of the Company and sign on behalf of the Council any special resolutions where the written procedure under the Companies Act is used.

The previous person to be appointed was agreed to be the Chief Executive of Rotherham Borough Council. It is, therefore, recommended that Martin Kimber undertake this role as representative of Rotherham Borough Council.

Once this appointment is confirmed, Martin Kimber will be able to represent the Council at any meeting of the Company and will also be able under the written procedure to sign off the necessary elective resolutions.

8. Finance

There are no financial implications at this stage. At present the Company is registered as a dormant company with Companies House. As and when a suitable regeneration opportunity presents itself and the Company begins to trade, consideration will be given as to how it will finance its operations.

9. Risks and Uncertainties

Although the Council has no immediate proposals for schemes to be delivered through the Company, it is desirable to have a replacement Authorised Representative in post, so that the Company is ready for action when a suitable regeneration opportunity appears.

10. Policy and Performance Agenda Implications

Regeneration projects are a major factor in the delivery of the corporate strategy. Having an Authorised Representative in post, will mean that the Company as a vehicle is in a position to deliver an appropriate scheme in the most efficient way.

11. Background Papers and Consultation

Cabinet Report – 29th November 2006.

Cabinet Report – 28th March 2007.

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ROTHERHAM BOROUGH COUNCIL – REPORT TO MEMBERS
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1.	Meeting:	CABINET
2.	Date:	15TH DECEMBER, 2010
3.	Title:	MINUTES OF A MEETING OF THE LOCAL DEVELOPMENT FRAMEWORK (LDF) MEMBERS' STEERING GROUP HELD ON 19TH NOVEMBER, 2010
4.	Programme Area:	ENVIRONMENT AND DEVELOPMENT SERVICES

5. Summary

In accordance with Minute No. B29 of the meeting of the Cabinet held on 11th August, 2004, minutes of the Local Development Framework Members' Steering Group are submitted to the Cabinet.

A copy of the minutes of the LDF Members' Steering Group held on 19th November, 2010 is therefore attached.

6. Recommendation:-

That progress to date and the emerging issues be noted, and the minutes be received.

7. Proposals and Details

The Council is required to review the Unitary Development Plan and to produce a Local Development Framework (LDF) under the Planning and Compulsory Purchase Act 2004.

The proposed policy change of the new Coalition Government should be noted re: the Localism Bill and implications for the LDF.

8. Finance

The resource and funding implications as the LDF work progresses should be noted.

9. Risks and Uncertainties

- Failure to comply with the Regulations.
- Consultation and responses to consultation.
- Aspirations of the community.
- Changing Government policy and funding regimes

10. Policy and Performance Agenda Implications

There are local, sub-region and regional implications. The Local Development Scheme will form the spatial dimension of the Council's Community Strategy.

11. Background Papers and Consultation

Minutes of, and reports to, the Local Development Framework Members' Steering Group.

Attachments:-

- A copy of the minutes of the meeting held on 19th November, 2010.

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ROTHERHAM LOCAL DEVELOPMENT FRAMEWORK STEERING GROUP
Friday, 19th November, 2010

Present:- Councillor Smith (in the Chair); The Mayor (Councillor McNeely), Austen, Dodson, Pickering, R. S. Russell, Whelbourn and Whysall.

together with:-

Andy Duncan	Strategic Policy Team Leader
Ken Macdonald	Solicitor
Tracie Seals	Sustainable Communities Manager
Ryan Shepherd	Senior Planner

1. INTRODUCTIONS/ APOLOGIES

The Chairman welcomed those present to the meeting.

Tracie Seals, Sustainable Communities Manager (Interim), introduced herself.

Apologies for absence were received from the following members of the Steering Group:-

Councillor Jack	Chair, Adult Services and Health Scrutiny Panel
Councillor Lakin	Cabinet Member, Safeguarding and Developing Opportunities for Children
Councillor St. John	Cabinet Member, Culture, Lifestyle, Sport and Tourism
Councillor Sharman	Deputy Leader
Councillor Walker	Senior Adviser, Regeneration & Environment

2. MINUTES OF THE PREVIOUS MEETING HELD ON 17TH SEPTEMBER, 2010

Consideration was given to the minutes of the previous meeting held on 17th September, 2010.

Resolved:- That the minutes of the previous meeting be approved as a correct record.

3. MATTERS ARISING

There were no matters arising from the previous minutes.

4. ANNUAL MONITORING REPORT

Consideration was given to a report, presented by Andy Duncan, Strategic Policy Team Leader, relating to the requirement for the Council to produce an Annual Monitoring Report for the Local Development Framework.

It was explained that the Annual Monitoring Report covered the financial year preceding December publication and the submitted report (the 6th AMR) therefore covered the period 1st April, 2009 to 31st March, 2010.

The report covered the monitoring of the framework for the Local Development Framework and its attached documents, the effects of policies and performance indicators. However, reference was made to the confusing position in respect of the Regional Spatial Strategy following the Cala Homes Judicial Review.

(It was noted that the draft 2010 Annual Monitoring Report had been made available electronically and hard copies placed in the Members' Room prior to the meeting.)

Resolved:- That the Steering Group approves the submission of the 2010 Annual Monitoring Report to Government.

5. EMPLOYMENT LAND REVIEW UPDATE

Consideration was given to a report, presented by Ryan Shepherd, Senior Planner, relating to Rotherham's Employment Land Review. It was explained that the review had been undertaken to form part of the evidence base which would support and inform preparation of the Local Development Framework, and inform planning decisions. The review took stock of Rotherham's current economy, and looked at likely future economic changes and requirements. The review also considered the amount of land likely to be required to be allocated for development to help meet these needs.

Reference was made to:-

- the background to the review and number of sites reviewed; amount of land likely to be required
- consultation that took place between 23rd June and 23rd July, 2010 and responses received
- changes made to the document as a result of comments received
- Employment Land Review Headlines: Rotherham's current employment rate; labour market; key economic sectors; existing stock: the current economic climate and recession
- Proposed allocation of employment land for new economic development
- Amount of land to be considered for allocation as employment development sites
- Amount of land currently allocated for employment use that could

- be considered for re-allocation to alternative uses
- next steps: further consultation beginning in 2011

It was pointed out that the Employment Land Review was a key document contributing to a robust evidence base for preparing the Local Development Framework.

The attention of the Members of the Panel was drawn to the revocation of the Regional Spatial Strategy and to the outcome of the judicial review. It was noted that an addendum to the Review was proposed by way of explanation.

Resolved:- That the Steering Group note the content of the report and the final version of the Employment Land Review.

6. LOCAL GROWTH WHITE PAPER

Consideration was given to a report, presented by Ryan Shepherd, Senior Planner, relating to the publication by Government of a White Paper setting out its approach to local growth.

The report summarised the proposals, including how the Government intended to reform the planning system.

Reference was made to the following key themes:-

- shifting power to local communities and businesses by creating dynamic Local Enterprise Partnerships
- increasing confidence to invest
- focused investment by tackling barriers to growth that the market will not address itself

The White Paper also related to:-

(i) Local Enterprise Partnerships (LEP):-

An explanation was given to the role of Local Enterprise Partnerships, including a possible planning remit (as outlined in the submitted report) and particular reference was made to the Sheffield City Region LEP.

(ii) New Homes Bonus Scheme:-

This was expected to start in 2011-12. The scheme proposed to match fund the additional council tax for each new home and property brought back into use for each of the six years after that home is built. It was noted that consultation on the details of how the scheme would operate would commence shortly.

(iii) Planning Reforms:-

These centred around 5 key elements (detailed in the submitted report). Reference was made to already existing Neighbourhood/Community

plans and the need for these to be taken into account, and for closer working with Parish Councils, Area Assemblies and local groups.

Implications for Rotherham and anticipated changes to the Local Development Framework were outlined. Further consultation in respect of the proposed planning reforms was expected.

It was pointed out that the Council had opportunities to bid into the Regional Growth Fund with other partners or via the LEP. It was confirmed that the Forward Planning team were already working with officers in Sheffield on housing requirements for the Rotherham/Sheffield housing market area.

It was noted that the white paper would be followed by the publication of the Coalition Government's Localism Bill.

Resolved:- That the Steering Group notes the content of the report.

7. HIGH COURT RULING ON REGIONAL SPATIAL STRATEGY (RSS) REVOCATION

Andy Duncan, Strategic Policy Team Leader, reported on the High Court ruling in respect of the revocation of the Regional Spatial Strategy.

The position now in the light of the decision of the Administrative Court was that the decision of the Secretary of State to revoke RSS had now been quashed by the Court. The effect was that the decision of the Secretary of State itself was now of no effect, and therefore RSS (now known as the Regional Strategy) remained part of the statutory development plan for the time being.

However, Government had signalled its clear intention to bring forward legislation to withdraw RSS as soon as possible, and the Secretary of State had invited local planning authorities to have regard to that intention as a material consideration in the determination of planning applications (letters dated 27th May and 10th November, 2010).

It followed that whilst planning applications must be determined in accordance with the policies of the development plan (which includes RSS) unless material considerations indicate otherwise, the weight to be given to such policies must be tempered by the fact that Government intends to withdraw RSS as soon as practicable.

It also meant that the previous RSS housing target was also reinstated. This in turn meant that the Council may have to reconsider the interim housing target approved by Cabinet at their meeting on 8th September, 2010. Officers would consider this issue in light of any further guidance forthcoming and report back to Elected Members in due course.

Reference was made to:-

- the ensuing confusion
- a period of transition whilst awaiting further clarity from the Localism Bill
- the weight afforded to the RSS policies may have to be tempered by the fact that Government was intent on removing regional planning
- the validity of the Council's Interim Housing target
- advice from Planning Inspectorate
- implications for the planned consultation on the core strategy
- timescales

Those present discussed the impact of the decision and what it meant for Forward Planning and the Local Development Framework.

It was agreed that there needed to be a report to Cabinet in due course re the implications of the Judicial Review decision.

In the interim work would continue on planning to consult on a local housing target next year.

Resolved:- (1) That the position be noted.

(2) That an update report be submitted to Cabinet.

8. ANY OTHER BUSINESS

The following issue was raised and discussed:-

(i) Houses in Multiple Occupation

Reference was made to Circular 08/10: Changes to Planning Regulations for Dwellinghouses and Houses in Multiple Occupation that was published on 4th November, 2010 –

<http://www.communities.gov.uk/documents/planningandbuilding/pdf/1759707.pdf>

in that landlords will no longer need to apply for planning permission if they want to convert a dwelling house to a House in Multiple Occupation. It was explained that this if this was linked to housing benefits reform the Borough may see an increase in HMO's and possibly an increase in unfit housing.

Information was provided in respect of the planning aspects and the use of Article 4 Directions.

Resolved:- That a briefing note on Houses in Multiple Occupation, together with the planning aspects, be provided for all Members of the

Council and the three local M.P's. in due course.

9. DATE, TIME AND VENUE OF NEXT MEETING

Resolved:- That the next meeting of the Local Development Framework Members' Steering Group be held on Friday, 10th December, 2010 at 10.00 a.m. – Town Hall, Moorgate Street, Rotherham.

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